

COUNCIL OF THE EUROPEAN UNION

Brussels, 25 October 2007

13734/07

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LIMITE

TRANS 298 CODEC 1054

REPORT

from:	Council General Secretariat
to:	Delegations
	12179/07 TRANS 254 CODEC 847
No Cion prop.	10092/2/07 REV 2 TRANS 189 CODEC 599
Subject:	Proposal for a Regulation of the European Parliament and of the Council on common rules for access to the international road haulage market (recast)

Delegations will find in Annex the text of the draft Regulation as it stands following the Land Transport Working Party meetings of 10 and 16 October 2007.

In comparison to doc. 13058/07 new text is in **bold**, deleted text is indicated by [...] and <u>new footnotes</u> are underlined.

General Scrutiny Reservation: <u>All Delegations</u>

Parliamentary Reservation: <u>IE</u>, <u>MT</u>, <u>UK</u>

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Proposal for a

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

on access to the market in the carriage of goods by road within the Community to or from the
territory of a Member State or passing across the territory of one or more Member States
Œ 3118/93
laying down the conditions under which non-resident carriers may operate national road
haulage services within a Member State
new
on common rules for access to the international road haulage market

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(Text with EEA relevance)

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty establishing the European Community, and in particular Article 75 71 thereof,

Having regard to the proposal from the Commission¹,

Having regard to the opinion of the European Economic and Social Committee²,

Having regard to the opinion of the Committee of the Regions³,

Acting in accordance with the procedure laid down in Article 251 of the Treaty⁴,

Whereas:

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OJ C [...], [...], p. [...].

OJ C [...], [...], p. [...].

³ OJ C [...], [...], p. [...].

⁴ OJ C [...], [...], p. [...].

new

of 26 March 1992 on access to the market in the carriage of goods by road within the Community to or from the territory of a Member State or passing across the territory of one or more Member States⁵, to Council Regulation (EEC) No 3118/93 of 25 October 1993 laying down the conditions under which non-resident carriers may operate national road haulage services within a Member State⁶, and to Directive 2006/94/EC of the European Parliament and of the Council of 12 December 2006 on the establishment of common rules for certain types of carriage of goods by road⁷. In the interests of clarity and simplification, those legal acts should be recast and incorporated into one single regulation.

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The establishment of a common transport policy involves, inter alia, laying down common rules applicable to access to the market in the international carriage of goods by road within the territory of the Community , as well as laying down the conditions under which non-resident hauliers may operate transport services within a Member State .

Those rules must be laid down in such a way as to contribute to the attainment smooth operation of the internal transport market.

OJ L 95, 9.4.1992, p. 1. Regulation as last amended by Regulation (EC) No 484/2002 of the

OJ L 374, 27.12.2006, p. 5.

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European Parliament and of the Council, OJ L 76, 19.3.2002, p. 1.

OJ L 279, 12.11.1993, p. 1. Regulation as last amended by Regulation (EC) No 484/2002.

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Pursuant to Article 75 (1) (b) of the Treaty, the establishment of a common transport policy entails, inter alia, laying down the conditions under which non-resident carriers may operate transport services within a Member State.

© 881/92 Recital 2

(3) These uniform arrangements for market access also involve introducing the freedom to provide services by eliminating all restrictions imposed on the provider of services because of his nationality or the fact that he is established in a Member State other than that in which the service is to be provided.

new

(4) To assure a coherent framework for international road haulage throughout the Community this Regulation should apply to all international carriage on Community territory. Carriage from Member States to third countries is still largely covered by bi-lateral agreements between the Member States and those third countries. Therefore, this Regulation should not apply to that part of the journey within the territory of the Member State of loading or unloading as long as the necessary agreements between the Community and the third countries concerned have not been concluded. It should, however, apply to the territory of a Member State crossed in transit.

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© 881/92 Recital 3 (adapted)

As regards carriage from a Member State to a non-member country and vice versa, implementation of the freedom to provide services for the journey within the territory of the Member State of loading or unloading should be deferred until appropriate agreements with the non-member countries concerned have been concluded or amended, in order to guarantee compliance with the principle of non-discrimination and equality of conditions of competition between Community carriers.

© 881/92 Recital 4 (adapted)

Whereas, following the Judgment of the Court of Justice of 22 May 1985 in Case 13/83 and the conclusions adopted on 28 and 29 June 1985 by the European Council on the Commission communication on the completion of the internal market, on 21 June 1988 the Council adopted Regulation (EEC) No 1841/88 amending Regulation (EEC) No 3164/76 on access to the market in the international carriage of goods by road⁸;

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OJ No L 357, 29. 12. 1976, p. 1. Regulation last amended by Regulation (EEC) No 3914/90 (OJ No L 375, 31, 12, 1990, p. 7).

© 881/92 Recital 5 (adapted)

Whereas under Article 4a of Regulation (EEC) No 3164/76 inserted by Regulation (EEC) No 1841/88 from 1 January 1993, Community quotas, bilateral quotas between Member States and quotas for transit traffic to and from non-member countries will be abolished for the types of earriage referred to in that Article, and arrangements for access to a market without quantitative restrictions based on qualitative criteria which hauliers must meet will be introduced;

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Whereas these qualitative criteria are laid down principally in Council Directive 74/561/EEC of 12 November 1974 on admission to the occupation of road haulage operator in national and international transport operations, as last amended by Council Directive 89/483/EEC of 21 June 1989 :

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Whereas pursuant to Article 4b of Regulation (EEC) No 3164/76, as inserted by Regulation (EEC) No 1841/88, the Council must adopt the measures necessary for the implementation of the aforementioned Article 4a:

⁹ OJ No L 308, 19. 11. 1974, p. 1. Directive last amended by Regulation (EEC) No 3572/90 (OJ No L 353, 17. 12. 1990, p. 12).

© 3118/93 Recital 2 (adapted)

Whereas this provision implies the removal of all restrictions against the person providing the services in question on the grounds of his nationality or the fact that he is established in a different Member State from the one in which the service is to be provided;

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Whereas, in order for this provision to be implemented smoothly and flexibly, provision should be made for a transitional cabotage system prior to the implementation of the definitive system;

© 3118/93 Recital 2 (adapted)

Council

(4a) The establishment of a common transport policy implies the removal of all restrictions against the person providing the services in question on the grounds of his nationality or the fact that he is established in a different Member State from the one in which the service is to be provided;

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(4b)	[] In order for this [] to be [] achieved smoothly and flexibly,
	provision should be made for a transitional cabotage [] regime as long as full
	harmonisation of the road transport market has not yet been completed . prior to the
	implementation of the definitive system;

(5) At present, <u>uU</u>nder the First Council Directive of 23 July 1962

> Directive 2006/94/EC on the establishment of common rules for certain types of earriage of goods by road between Member States, a certain number of types of carriage are exempt from any Community authorisation and from any other authorisation ithin Within the framework of the new organisation of the market introduced provided for by this Regulation, a system of exemption from licence Community authorization and from any other carriage authorisation must be maintained for some of those types of transport, because of their special nature.

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Recital 4 (adapted)

new

(6) Under Directive 2006/94/EC, the carriage of goods using vehicles with a maximum mass of between 3,5 tonnes and 6 tonnes was exempt from the requirement of a Community licence. Community rules in the field of road transport of goods and passengers, however, apply in general to vehicles with a maximum mass of 3,5 tonnes or more. Thus the provisions of this Regulation should be aligned to the general scope of application of Community road transport rules and only provide for an exemption for vehicles with a maximum mass of below 3,5 tonnes.

© 881/92 Recital 8 (adapted)

new

With regard to the rules for applying the access arrangements the international carriage of goods by road must be made conditional on the possession of a quota-free Community transport authorization licence. Hauliers should be required to carry a certified true copy of the Community licence aboard each of their vehicles in order to facilitate effective controls by enforcement bodies, especially those outside the Member State in which the haulier is established. To this end it is necessary to lay down more detailed specifications as regards the layout and other features of the Community licence and the certified copies.

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© 881/92 Recital 10 (adapted)

(8) The conditions governing the issue and withdrawal of authorizations Community licences and the types of carriage to which they apply, their periods of validity and the detailed rules for their use must should be determined.

new

(9) A driver attestation should also be established, in order to allow Member States to check effectively whether drivers from third countries are lawfully employed or at the disposal of the haulier responsible for a given transport operation.

© 3118/93 Recital 4 (adapted)

new

Only earriers Hauliers who are holders of Community authorizations

licences provided for in Council this Regulation (EEC) No 881/92 of 26 March

1992 on access to the market in the carriage of goods by road within the Community to or

from the territory of a Member State or passing through the territory of one or more

Member States and hauliers authorised to operate certain categories of international haulage services should be permitted to carry out national transport services within a Member State, without having a registered office or other establishment therein (cabotage).

OJ No L 95, 9. 4. 1992, p. 1.

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	© 3118/93 Recital 5 (adapted)
Where	as such a transitional system should entail the introduction of a progressive quota of
Comm	unity cabotage authorizations;
	© 3118/93 Recital 6 (adapted)
Where	as the conditions for the issue and use of the said cabotage authorizations should be
determ	ined;
	© 3118/93 Recital 7 (adapted)
Where	as the provisions of the host Member State applicable to cabotage operations should be fixed;
	© 3118/93 Recital 8 (adapted)
	as provisions should be adopted so that action can be taken in the event of serious
disturb	ance of the transport markets affected; whereas for that purpose it is necessary to introduce a
suitable	e decision-making procedure and for the required statistical data to be collected;
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(11)	In the past, such national transport services were authorised on a temporary basis. In
	practice it has been difficult to ascertain which services are authorised. Clear and easily

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enforceable rules are thus needed.

new

The provisions of Directive 96/71/EC of the European Parliament and of the Council of 16 December 1996 concerning the posting of workers in the framework of the provision of services¹¹ apply in cases where, for the provision of cabotage operations, hauliers post workers, who have an employment relationship with those hauliers, from the Member State where they ordinarily work.

© 2006/94 Recital 1 (adapted)

The First Council Directive of 23 July 1962 on the establishment of certain common rules for international transport (carriage of goods by road for hire or reward) has been substantially amended several times. In the interests of clarity and rationality the said Directive should be codified.

© 2006/94 Recital 2 (adapted)

A common transport policy involves inter alia laying down common rules for the international carriage of goods by road to or from the territory of a Member State or passing across the territory of one or more Member States. Those rules must be laid down in such a way as to contribute to the smooth operation of the internal transport market.

OJ L 18, 21.1.1997, p. 1.

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© 2006/94 Recital 3 (adapted)

It is necessary to ensure a progressive expansion of the international carriage of goods by road, bearing in mind developments in trade and movement of goods within the Community.

© 2006/94 Recital 4 (adapted)

A certain number of types of carriage were exempt from any quota and carriage authorisation system. Within the framework of the organisation of the market introduced by Council Regulation (EEC) No 881/92 of 26 March 1992 on access to the market in the carriage of goods by road within the Community to or from the territory of a Member State or passing across the territory of one or more Member States, a system of exemption from Community authorisation and from any other earriage authorisation should be maintained for some of those types of transport, because of their special nature.

© 2006/94 Recital 5 (adapted)

This Directive should be without prejudice to the obligations of the Member States relating to the time-limits for transposition into national law and application of the Directives set out in Annex II, Part B.

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© 3118/93 Recital 9 (adapted)	
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It is desirable that Member States should grant each other mutual assistance with a view to the sound application on the system introduced of this Regulation ; ; particularly in respect of penalties applicable in the event of infringements. Penalties should be non-discriminatory and in proportion to the seriousness of the infringements. There is a need to provide for the possibility of lodging an appeal.

new Council

- Administrative formalities should be reduced as far as possible without abandoning the controls and [...] penalties that guarantee the correct application and effective enforcement of this Regulation. To this end the existing rules on the withdrawal of the Community licence should be clarified and strengthened. The current rules should be adapted to allow the effective sanctioning of serious or repeated minor infringements committed in a Member State other than the Member State of establishment. [...]

 Penalties should be non-discriminatory and in proportion to the seriousness of the infringements. It should be possible to lodge an appeal in respect of any [...]

 penalties imposed.

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- (16) In order to strengthen and facilitate the exchange of information between national authorities Member States should exchange the relevant information through the national contact points set up pursuant to Regulation (EC) No XX of the European Parliament and of the Council of [date] [establishing common rules concerning the conditions to be complied with to pursue the occupation of road transport operator]¹².
- (17) The measures necessary for the implementation of this Regulation should be adopted in accordance with Council Decision 1999/468/EC of 28 June 1999 laying down the procedures for the exercise of implementing powers conferred on the Commission¹³.
- (18) In particular power should be conferred on the Commission to adapt Annexes I and II to technical progress. Since those measures are of general scope and are designed to amend non-essential elements of this Regulation, they must be adopted in accordance with the regulatory procedure with scrutiny provided for in Article 5a of Decision 1999/468/EC.
- On grounds of efficiency, the normal time-limits for the regulatory procedure with scrutiny should be curtailed for the adoption of those measures.
- (20) Member States should take the necessary measures to implement this Regulation, in particular as regards effective, proportionate and dissuasive [...] penalties

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OJ [...] [...], [...], p. [...].

OJ L 184, 17.7.1999, p. 23. Decision as amended by Decision 2006/512/EC (OJ L 200, 22.7.2006, p. 11).

Member States and can therefore, by reason of the scale and the effects of the action, be better achieved at Community level, the Community may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty. In accordance with the principle of proportionality, as set out in that Article, this regulation does not go beyond what is necessary in order to achieve those objectives,

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HAVE ADOPTED THIS REGULATION:

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Chapter I: General provisions

Article	1
Scope	

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- 1. This Regulation shall apply to the international carriage of goods by road for hire or reward for journeys carried out within the territory of the Community. ¹⁴
- 2. In the event of carriage from a Member State to a non-member third country and vice versa, this Regulation shall apply to the part of the journey on the territory of any Member State crossed in transit. It shall not apply to that part of any journey carried out within the territory of the Member State of loading or unloading, after conclusion of as long as the necessary agreement between the Community and the non-member third country concerned has not been concluded.
- 3. Pending the conclusion of the agreements referred to in paragraph 2 between the Community and the non-member third countries concerned, this Regulation shall not affect:

NL, supported by FI and IE, suggested to specify the scope and to insert "in whole **or** in part".

- (a) provisions relating to the carriage referred to in paragraph 2 from a Member State to a third country and vice versa included in bilateral agreements concluded by Member States with those non-member third countries: However, Member States shall endeavour to adapt those agreements to ensure compliance with the principle of non-discrimination between Community hauliers.
- (b) provisions relating to the carriage referred to in paragraph 2 from a Member State to a third country and vice versa included in bilateral agreements concluded between Member States which, either under bilateral authorisations or under liberalisation arrangements, allow loading and unloading in a Member State by hauliers not established in that Member State.

However, Member States shall endeavour to endeavour to agreements referred to in point (a) of the first subparagraph to ensure compliance with the principle of non-discrimination between Community hauliers.

new

4. This Regulation shall apply to national carriage of goods by road undertaken on a temporary basis by a non-resident haulier as provided for in Chapter III.

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The Commission is against the re-insertion of this term.

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Article 1

1. Under the conditions laid down in paragraph 2, Member States shall liberalise the types of international carriage of goods by road for hire or reward and on own account listed in Annex I where such carriage is performed to or from or in transit through their territory.

<u>25</u>. This Regulation shall not apply to <u>The types of carriage and unladen journeys made in conjunction with the following types of carriage and unladen journeys made in conjunction with such carriage <u>listed in Annex I shall be exempted from Community authorisation and from any carriage authorisation.</u></u>

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ANNEX I

Types of carriage to be exempted from any Community authorisation and from any carriage authorisation

- \pm (a) carriage of mail as a public service;
- 2.(b) carriage of vehicles which have suffered damage or breakdown;

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- carriage of goods in motor vehicles the permissible laden weight of which, including that of trailers, does not exceed six 3,5 tonnes or the permissible payload of which, including that of trailers, does not exceed 3,5 tonnes;
- $\underline{\underline{+}}(\underline{d})$ $\underline{\underline{-}}$ carriage of goods in motor vehicles provided the following conditions are fulfilled:
 - (a)(i) the goods carried must be the property of the undertaking or must have been sold, bought, let out on hire or hired, produced, extracted, processed or repaired by the undertaking;
 - (b)(ii) the purpose of the journey must be to carry the goods to or from the undertaking or to move them, either inside the undertaking or outside for its own requirements;
 - (e)(iii) motor vehicles used for such carriage must be driven by employees of the undertaking;¹⁶
 - (d)(iv) the vehicles carrying the goods must be owned by the undertaking or have been bought by it on deferred terms or hired provided that in the latter case they meet the conditions of Directive 2006/1/EC of the European Parliament and of the Council effective 18 January 2006 on the use of vehicles hired without drivers for the carriage of goods by road 17.

This provision shall not apply to the use of a replacement vehicle during a short breakdown of the vehicle normally used;

- (e)(v) such carriage must be no more than ancillary to the overall activities of the undertaking.
- <u>set</u>(e) carriage of medicinal products, appliances, equipment and other articles required for medical care in emergency relief, in particular for natural disasters.

AT requested clarification concerning the inclusion of "leased personnel" in this provision.
OJ L 33, 4.2.2006, p. 82.

Point (d)(iv) of the first subparagraph This provision shall not apply to the use of a replacement vehicle during a short breakdown of the vehicle normally used.

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shall not affect the conditions under which The provisions in paragraph 5 6. This Directive any Member State authorises its own nationals to engage in the activities mentioned in this **Directive** that paragraph

© 2006/94 Art. 3 (adapted)

Article 3

The First Council Directive of 23 July 1962 on the establishment of common rules for certain types of carriage of goods by road is hereby repealed, without prejudice to the obligations of the Member States relating to the time-limits for transposition into national law and application of the Directives set out in Annex II, Part B.

References made to the repealed Directive shall be construed as being made to this Directive and should be read in accordance with the correlation table in Annex III.

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© 881/92 Art. 2 (adapted)
Council

Article 2 Definitions

For the purposes of this Regulation:

(1) 'vehicle' shall mean means a motor vehicle registered in a Member State or a coupled combination of vehicles the motor vehicle of which at least is registered in a Member State and which are used exclusively for the carriage of goods¹⁸.

 $(2)^{19}$ 'international carriage' shall mean means :

- (a) a laden journey undertaken by a vehicle the point of departure and the point of arrival of which are in two different Member States, with or without transit through one or more Member States or non-member third countries;
- (b) a laden journey undertaken by a vehicle from a Member State to a non-member third country or vice versa, with or without transit through one or more Member States or non-member third countries;
- (c) a laden journey undertaken by a vehicle between non-member third countries, with transit through the territory of one or more Member States;
- (d) an unladen journey in conjunction with such the carriage referred to in (a), (b) and (c) ;

<u>IE</u> requested a definition of the term "goods".

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UK requested to define the terms "load" and "laden journey".

(e) for the purposes of article 8.2, a 'laden journey', which is covered by a contract for
the carriage of goods by road in vehicles for hire and reward, when the place of
taking over of the goods and the place designated for delivery, as specified in the
contract, are situated in two different countries, irrespective of the place of residence
and the nationality of the parties concerned
new
(3) 'host Member State' means a Member State in which a haulier operates other than the Member
State where the haulier is established;
(4) 'non-resident haulier' means a road haulage undertaking which operates in a host Member
State;
© 484/2002 Art. 1(1) (adapted)
new
(5) 'driver' shall mean means the any person who drives a the vehicle
even for a short period , or who is carried in that a vehicle as part of his duties in

order to be available for driving if necessary:

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Council		

- (6) 'cabotage operations' means national carriage for hire or reward carried out on a temporary basis in a host Member State;
- (7) 'serious infringement ______ of Community road transport legislation' means infringements which __may ___ lead to the loss of good repute in accordance with Article 6(1) and (2) of Regulation (EC) No [...] [establishing common rules concerning the conditions to be complied with to pursue the occupation of road transport operator].
- (8) 'goods' means anything that is transportable, whether or not it has any commercial use or value.

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Chapter II: International carriage

Article 3 Principle

© 484/2002 Art. 1(2)(a) (adapted)

licence and, if 1. International carriage shall be carried out subject to a Community authorisation the driver is a national of a third country, in conjunction with a driver attestation if the driver is a national of a non-member country.

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Article 4 Community licence

1. The Community authorization referred to in Article 3 shall replace the document issued by the competent authorities of the Member State of establishment, where such a document exists, eertifying that the haulier has been granted access to the market in the international earriage of goods by road.

For carriage falling within the scope of this Regulation it shall also replace both the Community authorizations and the bilateral authorizations exchanged between Member States which are necessary until this Regulation comes into force.

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© 881/92 Article 3(2) (adapted)
Council

- <u>21</u>. The Community authorization licence shall be issued by a Member State, in accordance with Article 5 and 7 this Regulation , to any haulier carrying goods by road for hire or reward who:
- is established in [...] that Member State, hereinafter referred to as the

 Member State of establishment in accordance with the Community legislation and the national legislation of that Member State...
- (b) is entitled in that the Member State of establishment, in accordance with the Community legislation of the Community and the national legislation of that Member State concerning admission to the occupation of road haulage operator to carry out the international carriage of goods by road.

© 484/2002 Art. 1(3) (adapted)

2. The driver attestation referred to in Article 3 shall certify that in the context of transport by road covered by Community authorization, a driver who is a national of a non-member country carrying out such transport is employed in the haulier's Member State of establishment in accordance with the laws, regulations or administrative provisions and, as appropriate, the collective agreements, in accordance with the rules applicable in that Member State, on the conditions of employment and of vocational training of drivers to carry out road transport operations in that State.

examined.

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Reservation: <u>LU</u>. <u>LU</u> remarked that a haulier should not be allowed to acquire more than one licence throughout the Community and indicated that the reservation will stay until the respective provisions in the "access to profession" (Art. 5) proposal will have been

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Article 5

21. The Community authorization licence referred to in Article 3 shall be issued by the competent authorities of the Member State of establishment for a renewable period of 22 five years. Community licences and certified copies issued before the date of application of this Regulation shall remain valid until the date of their expiry.

32. The Member States Member State of establishment shall issue the holder with the original of the Community authorization licence, which shall be kept by the haulage undertaking, and the number of certified true copies corresponding to the number of vehicles at the disposal of the holder of the Community authorization licence, whether wholly owned or, for example, under hire purchase, hire or leasing contracts.

43. The Community authorization licence and the certified true copies shall correspond to the model set out in of Annex I, which also lays down the conditions governing its use.

The Commission shall adapt Annex I to technical progress. Since these measures are designed to amend non-essential elements of this Regulation, they shall be adopted in accordance with the regulatory procedure with scrutiny referred to in Article 14(2).

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IE requested the deletion of this term.

<u>IE</u>, supported by FR, LU and UK, requested the insertion of "up to".

BE proposed to harmonise the provision concerning the periods of validity of certified copies.

new			

5. The Community licence and the certified true copies shall bear an engraved stamp or seal of the issuing authority as well as an original signature and a serial number. ²⁴ The serial numbers of the Community licence and the certified true copies shall be recorded in the national electronic register²⁵ of road transport undertakings provided for in Article 15 of Regulation (EC) No xx/xxxx [establishing common rules concerning the conditions to be complied with to pursue the occupation of road transport operator] as part of the data set of the haulier.

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new

64. The Community authorization licence shall be made out in the haulier's name. The haulier he may shall not transfer it to any third party. A certified true copy of the Community licence shall be kept in each of the haulier's vehicle and must be produced whenever required by an authorised inspecting officer.

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BE, DE, FR, IE, PT and SK suggested the introduction of more elaborated document security measures.

Scrutiny reservation: <u>AT, DE, IE, IT, LU, NL, PT</u> and <u>UK.</u>

© 881/92 Annex I, second page, seventh paragraph, second and third sentences (adapted)

In the case of a coupled combination of vehicles # the certified true copy shall must accompany the motor vehicle. It eouvers shall cover the coupled combination of vehicles even if the trailer or semi-trailer is not registered or authorised to use the roads in the name of the authorization licence holder or if it is registered or authorised to use the roads in another Member State.

© 484/2002 Art. 1(4) (adapted)

5. A Community authorisation shall be issued for a renewable period of five years.

© 484/2002 Art. 1(2)(b) and Art. 1(5) (adapted)

new

Article 65

Driver attestation

<u>13</u>. A driver attestation shall be issued by a Member State, in accordance with this Article $\underline{\epsilon}$, to any haulier who:

(a) is the holder of a Community authorization, licence;

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- (b) in that Member State lawfully employs drivers who are nationals of non-member third countries or lawfully uses drivers who are nationals of non-member third countries put at his disposal in accordance with the conditions of employment and of vocational training laid down in that same Member State:
 - (i) by laws, regulations or administrative provisions, and, as appropriate:
 - (ii) by collective agreements, in accordance with the rules applicable in that Member State.
- 2. A The driver attestation shall be issued by the competent authorities of the Member State of establishment of the haulier at the request of the holder of the Community authorization licence for each driver who is a national of a non-memberthird country whom he lawfully employs or who is lawfully put at his disposal in accordance with the laws, regulations or administrative provisions and, as appropriate, the collective agreements, in accordance with the rules applicable in that Member State, on the conditions of employment and of vocational training of drivers applicable in that same Member State. Each driver attestation shall certify that the driver named therein is employed in accordance with the conditions laid down in Article 4 paragraph 1
- 3. The driver attestation shall conform to the model set out in Annex <u>IIIII</u>, which also lays down the eonditions governing its use.

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- 4. The Commission shall adapt Annex II to technical progress. Since these measures are designed to amend non-essential elements of this Regulation, they shall be adopted in accordance with the regulatory procedure with scrutiny referred to in Article 14(2).
- 5. ²⁶The driver attestation shall bear an engraved stamp or seal of the issuing authority as well as an original signature and a serial number. The serial number²⁷ of the driver attestation shall be recorded in the national electronic register of road transport undertakings provided for in Article 15 of Regulation (EC) No xx/xxxx [establishing common rules concerning the conditions to be complied with to pursue the occupation of road transport operator] as part of the data set of the haulier who puts it at the disposal of the driver designated therein.

Member States shall take all steps necessary to prevent the forgery of driver attestations. They shall inform the Commission thereof.

<u>46</u>. The driver attestation shall belong to the haulier, who puts it at the disposal of the driver designated therein when that driver drives a vehicle using a Community authorization

licence issued to that haulier. A certified true copy of the driver attestation issued by the competent authorities of the Member State of establishment of the haulier shall be kept at the haulier's premises. The driver attestation shall be produced whenever required by an authorised inspecting officer.

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Scrutiny reservation: <u>AT</u>.
 <u>BE</u> and <u>SK</u> reiterated their concerns about document security.
 <u>LU</u> and <u>NL</u> raised concerns about the issue of access to the data stored in the national

register.
AT and DE are against the recording of the serial number in the national electronic register.

<u>\$\frac{57}{2}\$</u>. A driver attestation shall be issued for a period to be determined by the issuing Member State, subject to a maximum validity of five years. Driver attestations issued before the date of application of this Regulation shall remain valid until the date of their expiry.

The driver attestation shall be valid only as long as the conditions under which it was issued are satisfied. Member States shall take appropriate measures to ensure that if those conditions are no longer met the haulier returns the attestation immediately to the issuing authorities.

© 881/92 Art. 7 (adapted)

Ł 1 484/2002 Art. 1(6)

Article <u>Z6</u>

Verification of conditions

Ł 1 1. Whenever an application for a Community authorization licence is lodged, not more than five years after issue and subsequently at least every five years, the competent authorities of the Member State of establishment shall verify whether the haulier satisfies or still satisfies the conditions laid down in Article $\frac{3-(2)}{2}$ 4(1).

Œ 484/2002 Art. 1(6)

2. The competent authorities of the Member State of establishment shall regularly verify, by carrying out checks each year, covering at least 20% of the valid attestations issued in that Member State, whether the conditions referred to in Article $\frac{3-(3)}{5}$ 5(1) under which a driver attestation has been issued are still satisfied.

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© 484/2002 Art. 1(7) (adapted)

Article <u>₹7</u>

Refusal to issue and withdrawal of Community licence and driver attestation

- 1. If the conditions laid down in Article $\frac{3 \cdot (2)}{2 \cdot (2)} \frac{4(1)}{4(1)}$ or those referred to in Article $\frac{3 \cdot (3)}{2 \cdot (3)} \frac{5(1)}{5(1)}$ are not satisfied, the competent authorities of the Member State of establishment shall reject an application for the issue or renewal of a Community authorization licence or of a driver attestation, by means of a decision which states the reasons therefor.
- 2. The competent authorities shall withdraw a Community authorization licence or a driver attestation where the holder:
- (a) no longer satisfies the conditions laid down in Article $\frac{3}{2}$ $\frac{4}{2}$ $\frac{4}{1}$ or those referred to in Article $\frac{3}{2}$ $\frac{4}{3}$ $\frac{5}{1}$, or
- (b) has supplied incorrect information in relation to the data required for the issue of an application for a Community authorization licence or for a driver attestation.

Œ 484/2002 Art. 1(8)

2. The Member States shall guarantee that the holder of a Community authorization can appeal against any decision by the competent authorities of the Member State of establishment to refuse or withdraw a driver attestation or to make the issue of driver attestations subject to additional conditions.

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 \odot 3118/93 – 484/2002 (adapted)

Chapter III: Cabotage

© 484/2002 Art. 2(1) (adapted)

Article $\frac{48^{28}}{}$ Principle

1. Any road haulage earrier haulier for hire or reward who is a holder of the provided for in Regulation (EEC) No 881/92 and whose Community authorization licence driver, if he is a national of a non-member third country, holds a driver attestation in accordance with the conditions laid down in the said Regulation, shall be entitled, under the conditions laid down in this Regulation Chapter , to operate on a temporary basis national road haulage services for hire or reward in another Member State, hereinafter referred to respectively as «eabotage» and as the «host Member State», without having a registered office or other establishment therein carry out cabotage operations

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Reservation: <u>AT, EL, IT, SK.</u>
The <u>SK</u> delegation, supported by <u>BE, DK, EE, IE, LT, LV, NL, PL, PT</u> and <u>SI</u> called for a more liberalized approach on cabotage.

new		
Council		

2.²⁹ Hauliers referred to in paragraph 1 shall be permitted to carry out, with the same vehicle, up to three cabotage operations consecutive to an international carriage from another Member State or from a third country to the host Member State once the goods carried in the course of the incoming international carriage have been delivered. The last unloading of a load in the course of a cabotage operation before leaving the host Member State must take place within seven days from the last unloading in the host Member State in the course of the incoming international carriage.³⁰

3.³¹ National road haulage services carried out in the host Member State by a non-resident haulier shall only be deemed in conformity with this Regulation if the haulier can produce clear evidence of the international carriage in the course of which he has arrived in the host Member State and of each consecutive cabotage operation carried out there.

Such evidence shall comprise at least³² the following details for each operation:

- (a) the name, address and signature of the sender;
- (b) the name, address and signature of the carrier haulier;
- (c) the name and address of the consignee as well as his signature and the date of delivery once the goods have been delivered;

PT considered such a limitation as too restrictive. AT, EL, FR, IT, considered this provision as too liberal and suggested to limit it to one consecutive cabotage within three days. DE and UK underlined their support for the Commission's approach.

BE expressed its doubts about the efficiency of the means of control stipulated in this paragraph.

Reservation: <u>EL</u>. This delegation objects to exercising control through CMR forms. NL, supported by <u>DK</u>, requested the deletion of this term. <u>FR</u>, supported by <u>AT</u> and <u>UK</u>, objected to this request.

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Reservation: <u>LU</u>

- (d) the place and the date of taking over of the goods and the place designated for delivery;
- (e) the description in common use of the nature of the goods and the method of packing, and, in the case of dangerous goods, their generally recognised description as well as the number of packages and their special marks and numbers³³;
- (f) the gross weight of the goods or their quantity otherwise expressed;
- (g) the number plates of the motor vehicle and trailer.

The consignment letter, **the transport contract** or any other transport document³⁴ may be used for this purpose.

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42. In addition, Any earrier haulier entitled in the Member State of establishment, in accordance with that Member State's legislation, to carry out the road haulage operations for hire or reward mentioned specified in Article 1 (5), points (a) (1), (b) (2) and (c) (3) of the Annex to the First Directive 35 shall be permitted, under the conditions set out in this Regulation

Chapter , to carry out, as the case may be, cabotage operations of the same kind or cabotage operations with vehicles in the same category.

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NL considered the last part of this provision as irrelevant and requested its deletion.

 $[\]frac{1}{UK}$ considered this term as unnecessary and requested its deletion.

First Council Directive of 23 July 1962 on the establishment of certain common rules for international transport (carriage of goods by road). (OJ No 70, 6. 8. 1962, p. 2005/62). Directive as last amended by Regulation (EEC) No 881/92 (OJ No L 95, 9. 4. 1992, p. 1).

© 484/2002 Art. 2(2) (adapted)

If the driver is a national of a non-member country, he must hold a driver attestation in accordance with the conditions laid down in Regulation (EEC) No 881/92.

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new

<u>53</u>. Permission to carry out cabotage operations, within the framework of the types of carriage referred to in Article 1(5)(e) 5 of the Annex to the First Directive, shall be unrestricted.

<u>64</u>. Any undertaking entitled in the Member State of establishment, in accordance with that Member State's legislation, to carry out road haulage operations for own account as defined in Article 1(5)(d)shall be permitted to carry out cabotage operations on own account as defined in point 4 of the Annex to the First Directive.

The Commission shall adopt the detailed rules for implementing this paragraph.

© 3118/93 (adapted)

Article 2

1. With a view to the progressive introduction of the definitive system defined in Article 12, eabotage operations shall be earried out from 1 January 1994 to 30 June 1998 within the framework of Community cabotage quotas, without prejudice to Article 1 (3).

Cabotage authorizations shall correspond to the model in Annex I.

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© 3315/94 Art. 1(1)

A Community cabotage quota shall consist of cabotage authorizations, each valid for two months, in accordance with the following table:

Year	Number of authorizations
1994	30000
1995	46296
1996	60191
1997	83206
1 January to 30 June 1998	54091.

Œ 3118/93

2. At the request of a Member State, to be submitted before 1 November of each year, one cabotage authorization may be converted into two short-duration authorizations, each valid for one month.

The short-duration cabotage authorizations shall correspond to the model in Annex II.

3. The quota shall be allocated amongst the Member States as follows:

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ê 3315/94 Art. 1.2

	1995	1996	1997	1 January to 30 June 1998
Belgium	3647	4742	6223	4045
Denmark	3538	4600	6037	3925
Germany	5980	7774	10203	6632
Greece	1612	2096	2751	1789
Spain	3781	4916	6452	4194
France	4944	6428	8436	5484
Ireland	1645	2139	2808	1826
Italy	4950	6435	8445	5490
Luxembourg	1699	2209	2899	1885
Netherlands	5150	6695	8786	5711
Austria	0	0	4208	2736
Portugal	2145	2789	3661	2380
Finland	1774	2307	3029	1969
Sweden	2328	3027	3973	2583
United Kingdom	3103	4034	5295	3442

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Œ 3118/93

Article 3

- 1. The cabotage authorizations referred to in Article 2 shall allow the recipient to carry out the cabotage operations.
- 2. Cabotage authorizations shall be distributed by the Commission to the Member States of establishment and issued to earriers applying for them by the competent authority or body of the Member State of establishment.

They shall bear the distinctive sign of the Member State of establishment.

3. A cabotage authorization shall be made out in the name of the carrier. That carrier may not transfer it to a third party. Each cabotage authorization may be used by only one vehicle at a time.

«Vehicle» means a motor vehicle registered in the Member State of establishment or a coupled combination of vehicles of which at least the motor vehicle is registered in the Member State of establishment and which are used exclusively for the carriage of goods.

The non-resident carrier shall have the vehicle at his disposal either under full ownership or an another basis, inter alia, a hire-purchase, hire or leasing contract.

In the ease of hiring, the vehicle shall be hired by the earrier in the Member State of establishment to earry out cabotage operations. However, the non-resident earrier may, in order to complete a cabotage operation interrupted because of a breakdown or an accident, hire a vehicle in the host Member State under the same conditions as resident carriers.

The cabotage authorization and the hiring contract, if any, shall accompany the motor vehicle.

- 4. The cabotage authorization must be produced whenever requested by inspecting officers.
- 5. The date from which a cabotage authorization is valid must be entered on the authorization before it is used by the competent authority or body of the Member State of establishment.

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DG C III LIMITE EN

Article 4

Transport operations effected under a cabotage authorization shall be entered in a book of record sheets and the sheets shall be returned with the authorization to the competent authority or body of the Member State of establishment which issued the authorization within eight days of the expiry of the validity of the authorization.

The book of record sheets shall correspond to the model in Annex III.

Article 5

1. At the end of each quarter and within three months, which may be reduced by the Commission to one month in the ease referred to in Article 7, the competent authority or body of each Member State shall communicate to the Commission the data concerning the cabotage operations carried out during that quarter by resident earriers, such data being expressed in tonnes carried and in tonnes/kilometres.

The communication shall be effected by means of a table, the model for which is set out in Annex

2. The Commission shall send the Member States as soon as possible summary statements drawn up on the basis of the data submitted under paragraph 1.

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DG C III **LIMITE EN**

© 3118/93 Art. 6 (adapted)

new

Article 69

Rules applicable to cabotage operations

- 1. The performance of cabotage transport operations shall be subject, save as otherwise provided in Community Regulations legislation , to the laws, regulations and administrative provisions in force in the host Member State in the following areas:
- (a) rates and conditions governing the transport contract;³⁶
- (b) weights and dimensions of road vehicles; such weights and dimensions may, where appropriate, exceed those applicable in the carrier's Member State of establishment, but they may under no circumstances exceed the technical standards certified by the proof of compliance referred to in Article 1 (1) of Council Directive 86/364/EEC³⁷;
- (c) requirements relating to the carriage of certain categories of goods, in particular dangerous goods, perishable foodstuffs, live animals;
- (d) working time ³⁸, driving time and rest time periods
- (e) value added tax (VAT) on transport services. In this area Article 21 (1) (a) of Directive [77/388/EEC]³⁹ shall apply to the services referred to in Article 1 of this Regulation.

NL, supported by PT, raised doubts about the inclusion of "working time".

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AT expressed concern about the deletion of "rates".

OJ No L 221, 7. 8. 1986, p. 48.

Gouncil Directive 77/388/EEC of 17 May 1977 on the harmonization for the laws of the Member States relating to turnover taxes—common system of value added tax: uniform basis of assessment (OJ No L 145, 13. 6. 1977, p. 1). Directive as last amended by Directive 92/111/EEC (OJ No L 384, 30. 12. 1992, p. 47).

The weights and dimensions referred to in point (b) of the first subparagraph may, where appropriate, exceed those applicable in the earrier's haulier's Member State of establishment, but they may under no circumstances exceed the limits set by the host Member State for national traffic or the technical standards certified by the proof characteristics mentioned in the proofs of compliance referred to in Article \pm 6 (1) of Council Directive $\frac{86/364/\text{EEC}^{40}}{6}$ $\frac{96}{53}$

- 2. The technical standards of construction and equipment which vehicles used to carry out cabotage operations must meet shall be those laid down for vehicles put into circulation in international transport.
- 23. The laws, regulations and administrative provisions referred to in paragraph 1 shall be applied to non-resident transport operators hauliers on under the same conditions as are imposed on that Member State's those which that Member State imposes on its own nationals, so as to prevent any open or hidden discrimination on grounds of nationality or place of establishment.
- 4. If it is established that, in the light of experience, the list of areas covered by the host Member State's laws, regulations and administrative provisions referred to in paragraph 1 needs to be adapted, the Council shall amend that list, acting by a qualified majority on a proposal from the Commission.

⁴¹ OJ L 235, 17.9.1996, p. 59.

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⁴⁰ OJ No L 221, 7. 8. 1986, p. 48.

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Article 7 42

1. In the event of serious disturbance of the national transport market in a given geographical area due to or aggravated by cabotage, any Member State may refer the matter to the Commission with a view to the adoption of safeguard measures and shall provide the Commission with the necessary information and notify it of the measures it intends to take as regards resident earriers.

2. For the purposes of paragraph 1:

'serious disturbance of the national transport market in a given geographical area' means the existence on the market of problems specific to it, such that there is a serious and potentially enduring excess of supply over demand implying a threat to the financial stability and survival of a significant number of road haulage undertakings.

'geographical area' means an area covering all or part of the territory of a Member State or extending to all or part of the territory of other Member States.

3. The Commission shall examine the situation, on the basis in particular of the latest quarterly data referred to in Article 5 and, after consulting the Advisory Committee set up by Article 5 of Regulation (EEC) No 3916/90⁴³, shall decide within one month of receipt of the relevant Member State's request whether or not safeguard measures are necessary and shall adopt them if they are necessary.

Such measures may involve the temporary exclusion of the area concerned from the scope of this Regulation.

43 OJ No L 375, 31, 12, 1990, p. 10.

<u>AT</u>, <u>FR</u>, <u>IT</u> and <u>PT</u> objected to the deletion of this Article. <u>BE</u>, <u>CZ</u> and <u>NL</u> expressed its support for the Commission's approach.

The measures introduced in accordance with this Article shall remain in force for a period not exceeding six months, renewable once within the same limits of validity.

The Commission shall without delay notify the Member States and the Council of any decision taken pursuant to this paragraph.

4. If the Commission decides to take safeguard measures concerning one or more Member States, the competent authorities of the Member States involved shall be required to take measures of equivalent scope in respect of resident carriers and shall inform the Commission thereof.

These measures shall be applied at the latest as from the same date as the safeguard measures decided on by the Commission.

5. Any Member State may submit a Commission decision as referred to in paragraph 3 to the Community within 30 days of its notification.

The Council, acting by a qualified majority within 30 days of referral by a Member State or, if there are referrals by several Member States, of the first referral, may take a different decision.

The limits of validity laid down in the third subparagraph of paragraph 3 shall apply to the Council's decision.

The competent authorities of the Member States concerned shall be required to take measures of equivalent scope in respect of resident earriers and shall inform the Commission thereof.

If the Council takes no decision within the period referred to in the second subparagraph, the Commission decision shall become final.

6. Where the Commission considers that the measures referred to in paragraph 3 need to be prolonged, it shall submit a proposal to the Council, which shall take a decision by qualified majority.

13734/07 PA/it 45
DG C III LIMITE EN

© 881/92 Art. 11(1) (adapted)

new

Council

Chapter IV: Mutual assistance and [...]

[...] penalties

44

Article 10

Mutual assistance

1. The Member States shall give each other mutual assistance assist one another in ensuring the application and monitoring of this Regulation. They shall exchange information via the national contact points established pursuant to Article 17 of Regulation (EC) No xx/xxxx [establishing common rules concerning the conditions to be complied with to pursue the occupation of road transport operator].

© 3118/93 Art. 8

Article 8

1. Member States shall assist one another in applying this Regulation.

Scrutiny reservation on Chapter IV: <u>AT</u>, <u>BG</u>, <u>DE</u>, <u>DK</u>, <u>EL</u>, <u>NL</u> Reservation on Chapter IV: <u>ES</u>, <u>IT</u>, <u>PT</u>

13734/07 PA/it 46
DG C III **LIMITE EN**

Œ	484/2002 Art. 1(7) (adapted)
	new
	Council

Article 11⁴⁵

Sanctioning of infringements by Member State of establishment

$\underline{13}$. In the event of a serious infringements $\underline{1}$ of earriage regulations
Community road transport legislation committed or ascertained in any Member State, the
competent authorities of the Member State of establishment of the haulier who has committed such
infringements may, inter alia, temporarily or partially withdraw the certified true copies of the
Community authorisation and may withdraw driver attestations. shall [] take the
appropriate action to pursue the matter which may, <u>lead</u> inter alia, <u>[]</u> to the
imposition of the following administrative [] penalties :
(a) temporary or permanent withdrawal of some or all of the certified true copies of the Community licence;
(b) temporary or permanent withdrawal of the Community licence.
These [] penalties shall be determined having regard to the seriousness of the
infringement [] committed by the holder of the Community authorization licence
and having regard to the total number of certified true copies of that authorization licence
that he holds in respect of international traffic.

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LIMITE EN

Scrutiny reservation: <u>BG</u> Reservation: <u>AT, EL, IE</u>

Reservation on the deletion of "repeated minor infringements": UK. This delegation indicated that the reservation will stay until the respective provisions in the "access to occupation" proposal (Article 6.2) have been examined and adapted.

<u>24</u> . In the	he event of \underline{a} serious infringement $\underline{\underline{a}}$ $\underline{\underline{\dots}}$ regarding any misuse whatsoever of driver
attestati	ions, the competent authorities of the Member State of establishment of the haulier who
commit	ted such infringements shall impose appropriate [] penalties, such as:
<u>(a)</u>	suspension of the issue of driver attestations;
<u>(b)</u>	withdrawal of driver attestations;
<u>(c)</u>	making the issue of driver attestations subject to additional conditions in order to prevent misuse;
<u>(d)</u>	temporary or partial permanent withdrawal of some or all of the certified true copies of the Community authorization licence ;
<u>(e)</u>	temporary or permanent withdrawal of the Community licence.
These	<u>[]</u> <u>penalties</u> shall be determined having regard to the seriousness of the
infringe	ement committed by the holder of the Community authorization licence .

13734/07 PA/it 48
DG C III **LIMITE EN**

© 881/92 (adapted)
Ł 1 Corrigendum, OJ L 213, 29.7.1992,
p. 36
new
Council

3 ⁴⁷ In the case referred to in Article 12(1) the event of a serious infringement or repeated minor infringements of carriage regulations, the competent authorities of the Member State in which the haulier is established shall decide on the appropriate action to establishment pursue the matter which may lead to the imposition of a [...] penalty the haulier concerned examine the ways in which the sanctions provided for in Article 8(3) and (4) are applied and shall communicate their decision to the competent authorities of They the Member State \mathbb{E}_{-1} in which the infringements were ascertained as soon as possible, and at ⁴⁸ months the latest within [...] , after the final decision in the matter whether and which of the penalties provided for in paragraphs 1 and 2 of this Article have been imposed.

If it has not been possible to impose such [...] penalties, they shall state the reasons.

DE requested the deletion of this sentence.

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DG C III **LIMITE EN**

IE, MT, and PT requested to leave the provisions stipulated in the grey-shaded part of this paragraph within the competence of the individual Member State.
 NL considered this paragraph as superfluous and requested its deletion. This delegation also pointed out that the provisions contained in the 2nd part of this paragraph ruled out the non-imposition of a penalty.

AT, EE, FR and IT considered three months as too short, whereas CZ, ES and NL could support a period of 1 month.

	© 3118/93 Art. 8(4) (adapted)
	new
	Council
State shall	inform that of the Member State of

4. The competent authority of the host Member State shall inform that of the Member State of establishment of the infringements recorded and any penalties imposed on the carrier and may, in the event of serious or repeated infringements, at the same time transmit a request that a penalty be imposed.

4. In the event of serie	ous or repeated	l infringements, tl	re competent	authority of tl	ie Member State of
establishment shall de	eeide whether ε	ın appropriate per	alty should b	e imposed on	the carrier
concerned; the author	ity The cor	npetent authoritie	s shall tal	xe into accoun	t any penalty
[] pena	<u>alty</u> impo	osed in the host M	lember State	in which th	ne infringements
were ascertained	and ensure that	the penalties	[]	<u>penalties</u>	imposed on the
earrier haulier	concerned are	, as a whole, prop	ortionate to t	he infringeme	nt or infringements
which gave rise to suc	ch penalties	[] per	nalties		

© 3118/93 Art. 8(4) subparagraph 3 (adapted)

The penalty imposed by the competent authority of the Member State of establishment, after consulting the competent authorities of the host Member State, may extend to withdrawal of authorization to pursue the activity of road haulage operator.

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DG C III **LIMITE EN**

© 3118/93 Art. 8(4) subparagraphs 4 and 5 (adapted)

<u>5</u>. The competent authority authorities of the Member State of establishment of the haulier may also, pursuant to its national law, arraign bring proceedings against the carrier haulier concerned before a competent national court or tribunal. He are the shall inform the competent authority of the host Member State of the decisions taken to this effect pursuant to the preceding paragraphs.

new

Council

6. Member States shall ensure that hauliers have the right to appeal against any administrative

[...] <u>penalty</u> imposed on them pursuant to this Article.

© 881/92 Art. 9 (adapted)

The Member States shall guarantee that the applicant or the holder of a Community authorization is able to appeal against any decision by the competent authorities of the Member State of establishment to refuse or withdraw an authorization.

13734/07 PA/it 51
DG C III **LIMITE EN**

© 881/92 Art. 9 (adapted)

2. The Member States shall guarantee that the holder of a Community authorisation can appeal against any decision by the competent authorities of the Member State of establishment to refuse or withdraw a driver attestation or to make the issue of driver attestations subject to additional conditions.

Œ 881/92 (adapted)

Ł 1 Corrigendum, OJ L 213, 29.7.1992,

p. 36

new

Council

Article <u>#12 ⁵⁰</u>

Sanctioning of infringements by host Member State

$\underline{\underline{21}}$. Where the competent authorities of a Member State are aware of an serious	infringement
[] of this Regulation or of Community road transport legislation	attributable to a
non-resident haulier from another Member State, the Member State within t	the territory of
\mathbb{E}_{-1} which the infringement is ascertained shall ⁵¹ inform transmit to the con-	npetent
authorities of the Member State in which the haulier is established of established	ment as
soon as possible, but at the latest within [] ⁵² month [] after the	final decision
on the matter , the following information:	

Reservation: <u>AT</u>, <u>EL</u>, <u>IE</u>

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DG C III **LIMITE EN**

Scrutiny reservation: <u>BE</u>, <u>BG</u>

NL requested to replace "shall" with "may".

AT and MT considered one month as too short. AT also requested definitions for the terminology used in this paragraph.

(a) a description of the infringement and date, time when it was committed;
(b) the category, type and seriousness of the infringement;
(c) the <u>[]</u> <u>penalties</u> imposed and the <u>[]</u> <u>penalties</u> executed.
53
The competent authorities of the host Member State may ask request the competent authorities of the Member State of establishment to impose administrative [] penalties in accordance with this Regulation Article 11.
© 3118/93 Art. 8(2) and (3) (adapted)
Council
2. Without prejudice to any criminal proceedings prosecution the competent authorities of
the host Member State shall be empowered to impose penalties [] penalties on
a non-resident earrier haulier who has committed infringements of this Regulation or of
national Community or Community national road transport legislation in their
territory during a cabotage operation. They shall impose such penalties []
<u>penalties</u> on a non-discriminatory basis and in accordance with paragraph 3 . The
These penalties referred to in paragraph 2 [] penalties may, inter alia,
consist of a warning, or, in the event of a serious infringement [], a
temporary ban on cabotage transport operations within the territory of the host Member
State where the infringement was committed.

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DG C III **LIMITE EN**

^{53 &}lt;u>CZ</u> requested to add a provision stipulating that the Member State of establishment should be supplied with evidence of the infringement and an additional Annex containing a standardized form for reporting an infringement.

ne ^o Co	v uncil
3. Member States shall ensure that hauliers have the right to appoint imposed on them pursuant to this Article	
Member States shall ensure that any applicant for, or holder of a	18/93 (adapted)

Member States shall ensure that any applicant for, or holder of, an authorization may appeal against a decision refusing or withdrawing that authorization and against any other administrative penalty taken against him by the competent authority of the Member State of establishment or of the host Member State.

new Council

Article 13 ⁵⁴

Entry in national register

Member States shall ensure that serious infringements [] of Community road transport
legislation committed by hauliers established in their territory which have led to the imposition of a
[] <u>penalty</u> by any Member State as well as the <u>[]</u> <u>penalties</u> imposed are
recorded in the national register of road transport undertakings as established under Article 15 of
Regulation (EC) No [][establishing common rules concerning the conditions to be complied with
to pursue the occupation of road transport operator]. Those entries in the register which concern a
temporary or permanent withdrawal of a Community licence shall remain in the database for at least
two ⁵⁵ years <u>counted from the expiry of the suspension or withdrawal of the licence</u> .

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DG C III **LIMITE EN**

Scrutiny reservation: <u>BE</u>

Reservation: <u>AT</u>, <u>IE</u>

FR requested to extend this period to four years.

© 484/2002 Art. 1(10) (adapted)

Chapter V: Implementation

Article 11a

The Commission shall examine the consequences of restricting the obligation to hold a driver attestation to drivers who are nationals of non-member countries and shall, should there be sufficient justification for doing so, submit a proposal for the amendment of this Regulation.

© 3118/93 (adapted)

Article 11

Every two years and, for the first time by 30 June 1996, the Commission shall submit a report to the Community on the application of this Regulation.

new

Council

Article 14

Committee

- 1. The Commission shall be assisted by the committee established by Article 18(1) of Council Regulation (EEC) No 3821/85⁵⁶.
- 2. Where reference is made to this paragraph, Article 5a(1) to (4) and (5)(b), and Article 7 of Decision 1999/468/EC shall apply, having regard to the provisions of Article 8 thereof.

OJ L 370, 31.12.1985, p. 8.

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The time-limits laid down in Article 5a(3)(c), (4)(b) and (4)(e) of Decision 1999/468/EC shall be one month.

Article 15 ⁵⁷ [...] Penalties ⁵⁸

The Member States shall lay down the rules on [...] <u>penalties</u> applicable to infringements of the provisions of this Regulation, and shall take all the measures necessary to ensure that they are implemented. The [...] <u>penalties</u> provided for must be effective, proportionate and dissuasive. The Member States shall notify those provisions to the Commission by [12⁵⁹ months from the date on which this Regulation enters into force] at the latest and shall notify it without delay of any subsequent amendment affecting them.

The Member States shall ensure that all such measures are applied without discrimination as to the nationality or place of establishment of the haulier.

© 881/92 Art. 10 (adapted)

new

Council

Article <u>1016</u> Reporting

<u>1.</u> By 31 January each year⁶⁰ Member States shall inform the Commission of the number of hauliers possessing Community authorizations licences on 31 December of the previous year and of the number of certified true copies corresponding to the vehicles in circulation at that date.

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DG C III **LIMITE EN**

NL expressed concern about the relation between this Article and Article 11.2.

 $[\]overline{ES}$, supported by \overline{AT} , requested to hold an experts' meeting on this topic.

AT, FR and MT requested a longer period, UK called for a period of 24 months.

DE, supported by AT, suggested a period of two or three years.

- 2. Member States shall also inform the Commission of the number of driver attestations issued in the previous calendar year as well as the number of driver attestation in circulation on 31 December of that year.
- ⁶¹ 3. The Commission shall draw up a report on the state of harmonisation of the Community road transport [...] market [...] by the end of 2013⁶². The report shall contain in particular an assessment as to whether the 63 harmonisation of the rules in, inter alia, the fields of enforcement, taxation, market situation and social and safety legislation has progressed to such an extent that the further [...] opening of the domestic road transport [...] markets, including cabotage, could be envisaged.

© 881/92 (adapted)

Article 12

The following shall be repealed:

- Council Regulation (EEC) No 3164/76,
- Article 4 of Council Directive 75/130/EEC of 17 February 1975 on the establishment of common rules for certain types of combined carriage of goods between Member States64,
- Council Directive 65/269/EEC of 13 May 1965 concerning the standardization of certain rules relating to authorizations for the earriage of goods by road between Member States 65,
- Council Decision 80/48/EEC of 20 December 1979 on the adjustment of capacity for the carriage of goods by road for hire or reward between Member States66.

13734/07 PA/it 57 DG C III

LIMITE

EN

⁶¹ Scrutiny reservation: AT

⁶² FR, supported by AT, DE, EL and IT, requested to extend the date to 2015.

⁶³ IT, supported by FR, requested to insert the adjective "full".

⁶⁴ OJ L 48, 22. 2. 1975, p. 31. Directive last amended by Directive 91/224/EEC (OJ L 103, 23. 4. 1991, p. 1).

⁶⁵ OJ 88, 24, 5, 1965, p. 1469/65. Directive as last amended by Directive 85/505/EEC (OJ L. 309, 21. 11. 1985, p. 27).

Article 13

The First Council Directive of 23 July 1962 is hereby amended as follows:

- 1. the title shall be replaced by: «First Council Directive of 23 July 1962 on the establishment of common rules for certain types of carriage of goods by road»:
- 2. Article 1 shall be replaced by:

<u>«Article 1</u>

- 1. Under the conditions laid down in paragraph 2, Member States shall liberalize the types of international carriage of goods by road for hire or reward and on own account listed in the Annex where such carriage is performed to or from or in transit through their territory.
- 2. The types of carriage and unladen journeys made in conjunction with the carriage listed in the Annex shall be exempted from Community authorization and from any carriage authorization»;
- 3. Annex II shall be deleted and the text of Annex I shall be replaced by that appearing in Annex II to this Regulation.

<u>Article 14</u>

The Member States shall communicate to the Commission the measures they take to implement this Regulation.

Article 15

This Regulation shall enter into force on the day following of its publication in the Official Journal of the European Communities.

It shall apply from 1 January 1993.

OJ L 18, 24. 1. 1980, p. 21.

13734/07 PA/it 58
DG C III **LIMITE EN**

© 3118/93 Art. 11 and Art. 12

Article 11

Every two years and, for the first time by 30 June 1996, the Commission shall submit a report to the Community on the application of this Regulation.

Article 12

- 1. This Regulation shall enter into force on 1 January 1994.
- 2. The Community authorization and quota system for cabotage operations provided for in Article 2 shall cease to apply on 1 July 1998.
- 3. From that date any non-resident earrier meeting the conditions laid down in Article 1 shall be entitled to operate, on a temporary basis and without quantitative restrictions, national road haulage services in another Member State, without having a registered office or other establishment in that State

The Commission shall submit to the Council, where appropriate, taking account of experience acquired, of developments in the transport market and of progress made towards harmonization in the transport sector, a proposal on the detailed rules accompanying the definitive system as regards on appropriate system for observing the market in cabotage operations and the adjustment of the safeguard measures provided for in Article 7.

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DG C III **LIMITE EN**

Ε		

CHAPTER VI

Final provisions

Article 17
Repeals

Regulations (EEC) No 881/92 and (EEC) No 3118/93 and Directive 2006/94/EC are repealed.

References to the repealed Regulations and Directive shall be construed as references to this Regulation and shall be read in accordance with the correlation table in Annex III.

Article 18 Entry into force

This Regulation shall enter into force on the twentieth day following that of its publication in the Official Journal of the European Union.

It shall apply from [date of application].

13734/07 PA/it 60
DG C III **LIMITE EN**

© 881/92, 3118/93

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels, [...]

For the European Parliament For the Council
The President The President

[...]

13734/07 PA/it 61
DG C III **LIMITE EN**

- © 881/92 Annex I (adapted)
- Ł 1 Accession Act of 2003
- Ł ₂ 1791/2006 Annex pt. 6(B)(2)
- Ł 3 Act of Accession of Austria,

Sweden and Finland Art. 29 and Annex

I, p. 166

new

ANNEX I

EUROPEAN ECONOMIC COMMUNITY

(a)

(Blue card - DIN A-	4 Light blue, format DIN A4 synthetic paper, 150g/m² or more)
	(First page of the authorization licence)
(Text in (one of) the offici	al language(s) of the Member State issuing the authorization licence)
State issuing the authorization	licence
Distinguishing sign ⁽¹⁾	Name of the competent authority or body

AUTHORIZATION LICENCE No

CERTIFIED TRUE COPY No

for the international carriage of goods by road for hire or reward

This authoriza	
0 0	ne international carriage of goods by road for hire or reward by any route, for journeys or parts of journeys
of 26 March 1	re or reward within the territory of the Community, as laid down in Council Regulation (EEC) No 881/92 Regulation (EC) No [] of the European Parliament and of the Council on common rules for
	nternational road haulage market ⁽³⁾ and subject to the general provisions conditions of this
authorization	licence .
Particular rema	arks:
This authoriza	tion licence shall be valid fromto
Issued in	, on
(4)	
(DK Ł ₁ Ł ₃	distinguishing signs of the Member States are: (B) Belgium, £ 2 (BG) Bulgaria, £ 1 (CZ) Czech Republic, E) Denmark, (D) Germany, £ 1 (EST) Estonia, (IRL) Ireland, (GR) Greece, (E) Spain, (F) France, (I) Italy, (CY) Cyprus, (LV) Latvia, (LT) Lithuania, (L) Luxembourg, £ 1 (H) Hungary, (MT) Malta, (NL) Netherlands (A) Austria, £ 1 (PL) Poland, (P) Portugal, £ 2 (RO) Romania, £ 3 (SLO) Slovenia, (SK) Slovakia, (FIN) Finland, (S) Sweden, (UK) United Kingdom.
(2)	ne or business name and full address of the haulier.
(3)	See page 1 of this Official Journal.
(4)	Signature and stamp of the issuing competent authority or body.

(SECOND PAGE OF THE AUTHORIZATION LICENCE)

(Text in (one of) the official language(s) of the Member State issuing the authorization licence

GENERAL PROVISIONS

This authorization	licence	is issued under Council R	legulation (EEC) No 881/92 of 26 March 19 9	92, on access
to the market in the c	earriage of go	oods by road within the Con	nmunity to or from the territory of a Member	State or
passing across the te	rritory of one	e or more Member States	Regulation (EC) No [this Regulation]	•

It entitles the holder to engage in the international carriage of goods by road for hire or reward by any route for journeys or parts of journeys effected within the territory of the Community and, where appropriate, subject to the conditions laid down herein:

- where the point of departure and the point of arrival are situated in two different Member States, with or
 without transit through one or more Member States or non-member third countries,
- from a Member State to a non-member third country or vice versa, with or without transit through one or more Member States or non-member third countries,
- between non-member third countries with transit through the territory of one or more Member
 States,

and unladen journeys in connection with such carriage.

In the case of carriage from a Member State to a non-member third country or vice versa, this nuthorization licence is valid for that part of the journey effected on the territory of the Community. It shall be valid in the Member State of loading or unloading upon only after the conclusion of the necessary agreement between the Community and the non-member third country in question in accordance with Regulation (EEC)

No 881/92 (EC) No [...][this Regulation] .

The authorization licence is personal to the holder and is not transferable.

It may be withdrawn by the competent authority of the Member State which issued it, notably where the holder has:

- not complied with all the conditions for using the authorization licence
- supplied incorrect information with regard to the data needed for the issue or extension of the authorization
 licence

The original of the authorization licence must be kept by the haulage undertaking.

A certified copy of the authorization licence must be kept in the vehicle⁽¹⁾. In the case of a coupled combination of vehicles it must accompany the motor vehicle. It covers the coupled combination of vehicles even if the trailer or semi-trailer is not registered or authorised to use the roads in the name of the authorization licence holder or if it is registered or authorised to use the roads in another Member State.

The authorization licence must be produced whenever required by an authorised inspecting officer.

Within the territory of each Member State the holder must comply with the laws, regulations and administrative provisions in force in that State, in particular with regard to transport and traffic.

^{(1) &#}x27;Vehicle' means a motor vehicle registered in a Member State or a coupled combination of vehicles, the motor vehicle of which at least is registered in a Member State, used exclusively for the carriage of goods.

© 881/92 (adapted)

ANNEX II

"ANNEX

Types of carriage to be exempted from any Community authorization and from any carriage authorization

- 1. Carriage of mail as a public service.
- 2. Carriage of vehicles which have suffered damage or breakdown.
- 3. Carriage of goods in motor vehicles the permissible laden weight of which, including that of trailers, does not exceed six tonnes or the permissible payload of which, including that of trailers, does not exceed 3.5 tonnes.
- 4. Carriage of goods in motor vehicles provided the following conditions are fulfilled:
- (a) the goods carried must be the property of the undertaking or must have been sold, bought, let out on hire or hired, produced, extracted, processed or repaired by the undertaking;
- (b) the purpose of the journey must be to earry the goods to or from the undertaking or to move them, either inside the undertaking or outside for its own requirements;
- (e) motor vehicles used for such carriage must be driven by employees of the undertaking;

- (d) the vehicles carrying the goods must be owned by the undertaking or have been bought by it on deferred terms or hired provided that in the latter case they meet the conditions of Council Directive 84/647/EEC of 19 December 1984 on the use of vehicles hired without drivers for the carriage of goods by road1.
- This provision shall not apply to the use of a replacement vehicle during a short breakdown of the vehicle normally used;
- (e) carriage must be no more than ancillary to the overall activities of the undertaking.
- 5. Carriage of medicinal products, appliances, equipment and other articles required for medical care in emergency relief, in particular for natural disasters."

OJ L 335, 22. 12. 1984, p. 72.

- © 484/2002 Annex (adapted)
- Ł 1 Act of Accession of Austria,

Sweden and Finland Art. 29 and Annex

- I, p. 166
- Ł 2 Accession Act of 2003
- Ł ₃ 1791/2006 Annex pt. 6(B)(2)

ANNEX II H

EUROPEAN COMMUNITY

(a)

(Colour pink – format DIN A4; synthetic paper, 150g/m² or more

(First page of the attestation)

(Text in (one of) the official language(s) of the Member State issuing the attestation)

Distinguishing sign of the Member State⁽¹⁾ issuing the

Name of the competent authority or body

DRIVER ATTESTATION No......

for the carriage of goods by road for hire or reward under a Community authorisation licence

$(\frac{\text{Regulation (EEC) No 881/92 as amended by Regulation (EC) No 484/2002 of 1 March 2002}}{\text{Regulation (EC) No } [] [this of the content of the co$
Regulation])
This attestation certifies that on the basis of the documents presented by:
(2)
The following driver:
Name and forename
Date and place of birthNationality
Type and reference number of identity paper.
Date of issue
Driving licence number
Date of issue
Social security number.
Is employed, in accordance with the laws, regulations or administrative provisions and, as appropriate, the collective agreements, in
accordance with the rules applicable in the following Member State, on the conditions of employment and of vocational training of
drivers applicable in that Member State to carry out road transport operations in that State:
(3)
Particular remarks

This attestation shall be valid from	to	
Issued in	, on	
		(4

- Name or business name and full address of the haulier
- (3) Name of the haulier's Member State of establishment
- (4) Signature and stamp of the issuing competent authority or body

The distinguishing signs of the Member States are: (B) Belgium, £ 3 (BG) Bulgaria, £ 2 (CZ) Czech Republic, (DK) Denmark, (D) Germany, £ 2 (EST) Estonia, (IRL) Ireland, (GR) Greece, (E) Spain, (F) France, (I) Italy, £ 2 (CY) Cyprus, (LV) Latvia, (LT) Lithuania, (L) Luxembourg, £ 2 (H) Hungary, (MT) Malta, (NL) Netherlands, £ 1 (A) Austria, £ 2 (PL) Poland, (P) Portugal, £ 3 (RO) Romania, £ 2 (SLO) Slovenia, (SK) Slovakia, £ 1 (FIN) Finland, (S) Sweden, (UK) United Kingdom.

(Second page of the attestation)

(Text in (one of) the official language(s) of the Member State issuing the attestation)

GENERAL PROVISIONS

This attestation is issued under Council Regulation (EEC) N° 881/92 of 26 March 1992, as amended, on access to the market in the carriage of goods by road within the Community to or from the territory of a Member State or passing across the territory of one or more Member States

Regulation (EC) No [...] of [date] the European Parliament and of the Council on common rules for the access to the international road haulage market

It certifies that the driver named therein is employed, in accordance with the laws, regulations or administrative provisions and, as appropriate, the collective agreements, in accordance with the rules applicable in the Member State mentioned on the attestation, on the conditions of employment and of vocational training of drivers applicable in that same Member State to carry out road operations in that State.

The driver attestation shall belong to the haulier, who puts it at the disposal of the driver designated therein when that driver drives a vehicle (1) engaged in carriage using a Community licence issued to that haulier. The driver attestation is not transferable. The driver attestation shall be valid only as long as the condition under which it was issued are still satisfied and must be returned immediately by the haulier to the issuing authorities if these conditions are no longer met.

It may be withdrawn by the competent authority of the Member State which issued it, in particular where the holder has:

- <u>\text{\text{Mn}}\)</u> ot complied with all the conditions for using the attestation;
- Supplied incorrect information with regard to the data needed for the issue or extension of attestation;
- A certified true copy of the attestation must be kept by the haulage undertaking:

A original attestation must be kept in the vehicle and must be produced by the driver whenever required by an authorised inspecting officer.

(1)	"Vehicle" means a motor vehicle registered in a Member State of a coupled combination of vehicles, the motor
	vehicle of which at least is registered in a Member State, used exclusively for the carriage of goods.

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ANNEX III

CORRELATION TABLE

Regulation (EEC) No 881/92	Regulation (EEC) No 3118/93	Directive 2006/94	This Regulation
Article 1(1)			Article 1(1)
Article 1(2)			Article 1(2)
Article 1(3)			Article 1(3)
			Article 1(4) new
		Article 1(1) and (2), Annex I; Article 2	Article 1(5)
		Article 2	Article 1(6)
Article 2			Article 2 amended
Article 3(1)			Article 3
Article 3(2)			Article 4(1) amended
Article 3(3)			Article 5(1) amended
Article 4			-
Article 5(1)			Article 4(2) amended
Article 5(2)			Article 4(3) amended
Article 5(3)			Article 4(4) amended
			Article 4(5) new

Regulation (EEC) No 881/92	Regulation (EEC) No 3118/93	Directive 2006/94	This Regulation
Article 5(4), Annex I, second page, seventh paragraph, second and third sentences			Article 4(6) amended
Article 5(5)			Article 4(2)
Article 6(1)			Article 5(2) amended
Article 6(2)			Article 5(2) amended
Article 6(3)			Article 5(3) amended
Article 6(4)			Article 5(4)
Article 6(5)			Article 5(5)
Article 7			Article 6
Article 8(1)			Article 7(1)
Article 8(2)			Article 7(2)
Article 8(3)			Article 11(1) amended
Article 8(4)			Article 11(2)
Article 9(1)			Article 11(6) amended
Article 9(2)			Article 11(6) amended
	Article 1(1)		Article 8(1)
	-		Article 8(2)
	-		Article 8(3)

Regulation (EEC) No 881/92	Regulation (EEC) No 3118/93	Directive 2006/94	This Regulation
	Article 1(2)		Article 8(4)
	Article 1(3)		Article 8(5)
	Article 1(4)		Article 8(6)
			Article 8(7) new
	Article 2		-
	Article 3		-
	Article 4		-
	Article 5		-
	Article 6(1)		Article 9(1) amended
	Article 6(2)		-
	Article 6(3)		Article 9(2)
	Article 6(4)		-
	Article 7		-
Article 10			Article 16(1) amended
Article 11(1)			Article 10 amended
Article 11(2)			Article 12(1) amended
Article 11(3)			Article 11(3) amended
Article 11a			-
	Article 8(1)		Article 10 amended
	Article 8(2)		Article 12(2) amended
	Article 8(3)		Article 12(2) amended
	Article 8(4) subparagraphs 1		-

Regulation (EEC) No 881/92	Regulation (EEC) No 3118/93	Directive 2006/94	This Regulation
	and 3		
	Article 8(4) subparagraph 2		Article 11(4) amended
	Article 8(4) subparagraphs 4 and 5		Article 11(5) amended
	Article 9		Article 12(3) amended
Article 12			Article 17
Article 13			-
Article 14	Article 10		-
	Article 11		-
Article 15	Article 12		Article 18
		Article 3	-
		Article 4	-
		Article 5	-
		Annex II, III	-
Annex I			Annex I
Annex II			Article 1(5)
Annex III			Annex II
	Annex I		-
	Annex II		-
	Annex III		-
	Annex IV		-