

Interinstitutional File: 2012/0267 (COD)

Brussels, 3 September 2015 (OR. en)

10683/2/15 REV 2

LIMITE

PHARM 31 SAN 210 MI 469 COMPET 350 CODEC 1018

NOTE

From:	Presidency
To:	Working Party on Pharmaceuticals and Medical devices
No. prev. doc.:	9770/15 PHARM 27 SAN 177 MI 392 COMPET 305 CODEC 859 + ADD 1
No. Cion doc.:	14499/12 PHARM 72 SAN 216 MI 598 COMPET 599 CODEC 2312 + COR 1
Subject:	Proposal for a Regulation of the European Parliament and of the Council on <i>in vitro</i> diagnostic medical devices

Delegations will find in the Annex to this document a consolidated text for the preamble and the recitals of the proposed Regulation on *in vitro* diagnostic medical devices. In this document, <u>the Presidency</u> has included changes based on comments received from delegations until 28 August following the issuing of document 10683/1/15 REV 1.

Comments from delegations are set out in footnotes.

New text compared to the Commission proposal is written in *bold italics*. Deletions are marked by strikethrough. Presidency changes to the text that are presented for the first time are highlighted in grey.

10683/2/15 REV 2 LES/ns 1
DGB 3B LIMITE EN

Proposal for a

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

on in vitro diagnostic medical devices

(Text with EEA relevance)

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 114 and Article 168(4)(c) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national Parliaments,

Having regard to the opinion of the European Economic and Social Committee¹,

Having regard to the opinion of After consulting the Committee of the Regions²,

After consulting the European Data Protection Supervisor,³

Acting in accordance with the ordinary legislative procedure,

Whereas:

(1) Directive 98/79/EC of the European Parliament and of the Council of 27 October 1998 on in vitro diagnostic medical devices⁴ constitutes the Union regulatory framework for in vitro diagnostic medical devices. However, a fundamental revision of that Directive is needed to establish a robust, transparent, predictable and sustainable regulatory framework for devices which ensures a high level of safety and health whilst supporting innovation.

¹ OJ C [...], [...], p. [...].

OJ C [...], [...], p. [...]. The Committee of the Regions decided not to give its opinion.

³ OJ C [...], [...], p. [...]. Replaced by Recital (66a).

OJ L 331, 7.12.1998, p.1

- (2) This Regulation aims to ensure the *smooth*⁵ functioning of the internal market as regards *in vitro* diagnostic medical devices, taking as a base a high level of protection of health. At the same time, this Regulation sets high standards of quality and safety for devices to meet common safety concerns as regards those products. Both objectives are being pursued simultaneously and are inseparably linked whilst one not being secondary to the other. As regards Article 114 of the Treaty on the Functioning of the European Union, this Regulation harmonises the rules for the placing on the market and putting into service of *in vitro* diagnostic medical devices and their accessories on the Union market which may then benefit from the principle of free movement of goods. As regards Article 168(4)(c) of the Treaty on the Functioning of the European Union, this Regulation sets high standards of quality and safety for those devices by ensuring, among other things, that data generated in elinical performance studies is reliable and robust and that the safety of subjects participating in elinical⁶ performance studies is protected.
- (3) Key elements of the existing regulatory approach, such as the supervision of notified bodies, risk classification, conformity assessment procedures, elinical evidence performance evaluation and performance studies⁷, vigilance and market surveillance should be significantly reinforced, whilst provisions ensuring transparency and traceability regarding *in vitro* diagnostic medical devices should be introduced to improve health and safety.
- (4) To the extent possible, guidance developed for *in vitro* diagnostic medical devices at international level, in particular in the context of the Global Harmonization Task Force (GHTF) and its follow-up initiative the International Medical Devices Regulators Forum, should be taken into account to promote the global convergence of regulations which contributes to a high level of safety worldwide and to facilitate trade, in particular in the provisions on Unique Device Identification (*UDI*)⁸, general safety and performance requirements, technical documentation, classification criteria, conformity assessment procedures and clinical evidence.

10683/2/15 REV 2

ANNEX

DGB 3B

LIMITE

EN

⁵ Standard wording.

⁶ "Clinical" deleted to correspond to the text in the Articles.

⁷ See title Chapter VII.

DE define the acronym "*UDI*" for Unique Device Identification.

- (5) There are specific features of *in vitro* diagnostic medical devices, in particular in terms of risk classification, conformity assessment procedures and clinical evidence, and of the *in vitro* diagnostic medical device sector which require the adoption of a specific legislation, distinct from the legislation on other medical devices, whereas the horizontal aspects common to both sectors should be aligned.
- (6) A Regulation is the appropriate legal instrument as it imposes clear and detailed rules which do not give room for divergent transposition by Member States. Moreover, a Regulation ensures that legal requirements are implemented at the same time throughout the Union. 9
- (7) The scope of application of this Regulation should be clearly delimited from other legislation concerning products such as medical devices, general laboratory products and products for research use only.
- (8) It should be the responsibility of the Member States to decide on a case-by-case basis whether or not a product falls within the scope of this Regulation. If necessary, the Commission may decide *on its own initiative* 11, on a case-by-case basis, whether or not a product falls within the definition of an *in vitro* diagnostic medical device or of an accessory to an *in vitro* diagnostic medical device. Such action should also 12 be taken any time 13 at a duly substantiated 14 request of a Member State. 15 16

17

10683/2/15 REV 2 LES/ns 4
ANNEX DGB 3B **LIMITE EN**

This recital is, as written, not necessarily true.

WK 16/2015 DK replace "may" with "should after consulting the MDCG".

¹¹ Cion add the word "initiative".

Pcy proposal to add "also" at the request from HR (WK 42/2015)

Cion delete "any time".

DE, AT delete "at a duly substantiated".

Pcy proposal for amendments based on DE, FR request for alignment with Art.3.

PT, ES, PT delete the last sentence.

AT add a new recital on genetic testing.

- (9) To ensure the highest level of health protection, the rules governing *in vitro* diagnostic medical devices manufactured and used, including measurement and delivery of results, only within a single health institution should be clarified and strengthened.
- (10) It *is necessary to clarify* should be clarified that software *in its own right, when* specifically intended by the manufacturer to be used for one or more of the medical purposes set out in the definition of an *in vitro* diagnostic medical device, is qualified as an *in vitro* diagnostic medical device, while software for general purposes, even when used in a healthcare setting, or software intended for well-being applications ¹⁸ is not qualified as an *in vitro* diagnostic medical device. ¹⁹ The qualification of software, either as device or accessory, is independent of its location or type of interconnection between the software and a device. ²⁰
- (11) It should be made clear that all tests that provide information on the predisposition to a medical condition or a disease (e.g. genetic tests) and tests that provide information to predict treatment response or reactions, such as companion diagnostics, are *in vitro* diagnostic medical devices.
- (11a) Companion diagnostics are essential to identify patients for eligibility of treatment with a specific medicinal therapy (e.g. molecule, dose, scheduling) through the determination of a biomarker, either qualitatively or quantitatively, which is specific for a population of responders, non-responders or persons which will develop an adverse response towards this specific therapy. Such biomarker may be present in healthy persons or may be present or induced in the patient due to a condition or pathology.²¹

DK add "or elsewhere".

Pcy proposal to align recital (10) of IVD with recital (18a) of MDR following **BE** suggestion (WK 44/2015)

BE suggestion for an additional sentence on qualification of software. DK delete the last sentence.

Cion sees need for changing the wording for recitals 11a and 11b on companion diagnostics.

(11b) It should be clarified that devices monitoring the response to treatment by the corresponding medicinal product are considered companion diagnostics where treatment adjustment for the purpose of adjusting treatment to achieve improved safety or effectiveness is essential for the safe and effective use of a corresponding medicinal product, while devices that are used in treatment drug monitoring (TDM) to ensure that the drug concentration in the human body is within the therapeutic window of the drug are not considered companion diagnostics. 22, while devices that are used in treatment drug monitoring to ensure that the drug concentration in the human body is within the therapeutic window of the drug are not considered companion diagnostics. 23

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(12) Aspects addressed by Directive 2004/108/EC of the European Parliament and of the Council of 15 December 2004 on the approximation of the laws of the Member States relating to electromagnetic compatibility and repealing Directive 89/336/EEC²⁵ and aspects addressed by Directive 2006/42/EC of the European Parliament and of the Council of 17 May 2006 on machinery and amending Directive 95/16/EC²⁶ 27 are an integral part of the general safety and performance requirements for *in vitro* diagnostic medical devices. Consequently, this Regulation should be considered a *lex specialis* in relation to those that Directives.²⁸

Pcy proposal based on DK, AT suggestions to simplify the wording proposed by FR.
 BE, DE, FR last part of the sentence should stay.

Pcy proposal to reinstate the last part of the sentence based on BE text (WK 44/2015) supported by FR (WK49/2015); Cion, UK suggestion to mention in the recital what type of IVD is not considered as a companion diagnostic.

DS 1261/15 A recital is needed to explain that the risk minimisation goal should be related to the state of the art. See Section 1aa in Annex I.

²⁵ OJ L 390, 31.12.2004, p. 24

OJ L 157, 9.6.2006, p. 24.

DE, Cion against the deletion of the reference to Directive 2006/42/EC.

Language improvement

- (13) This Regulation should include requirements regarding the design and manufacture of *in vitro* diagnostic medical devices emitting ionizing radiation without affecting the application of Council Directive 2013/59/Euratom of 5 December 2013 laying down basic safety standards for protection against the dangers arising from exposure to ionising radiation, and repealing Directives 89/618/Euratom, 90/641/Euratom, 96/29/Euratom, 97/43/Euratom and 2003/122/Euratom²⁹ 96/29/Euratom of 13 May 1996 laying down basic safety standards for the protection of the health of workers and the general public against the dangers arising from ionising radiation³⁰ nor of Council Directive 97/43/Euratom of 30 June 1997 on health protection of individuals against the dangers of ionizing radiation in relation to medical exposure and repealing Directive 84/466/Euratom³¹ which pursues other objectives.³²
- (14) It should be made clear that the requirements of this Regulation also apply to the countries that have entered into international agreements with the Union which confer on that country the same status as a Member State for the purpose of application of this Regulation, as it is currently the case with the Agreement on the European Economic Area³³, the Agreement between the European Community and the Swiss Confederation on mutual recognition in relation to conformity assessment³⁴ and the Agreement of 12 September 1963 establishing an association between the European Economic Community and Turkey³⁵. ³⁶

²⁹ *OJ L 13, 17.1.2014, p. 1.*

OJ L 159, 29.6.1996, p. 1.

OJ L 180, 9.7.1997, p. 22.

Corresponds to the changes in Article 1(5).

OJ L 1, 3.1.1994, p. 3.

OJ L 114, 30.4.2002, p. 369.

³⁵ OJ 217, 29.12.1964, p. 3687

Deleted since Article 1(7) is deleted.

- (15) It should be made clear that *in vitro* diagnostic medical devices offered to persons in the Union by means of information society services within the meaning of Directive 98/34/EC of the European Parliament and of the Council of 22 June 1998 laying down a procedure for the provision of information in the field of technical standards and regulations³⁷ as well as devices used in the context of a commercial activity to provide a diagnostic or therapeutic service to persons within the Union must comply with the requirements of this Regulation at the latest³⁸ when the product is placed on the market or the service is provided in the Union.
- (16) To recognise the important role of standardisation in the field of *in vitro* diagnostic medical devices, compliance with harmonised standards as defined in Regulation (EU) No [Ref. of future Regulation on European standardisation] on European standardisation³⁹ should be a means for manufacturers to demonstrate conformity with the general safety and performance requirements and other legal requirements, such as quality and risk management.
- (17) The definitions in the field of *in vitro* diagnostic medical devices, for example, regarding *the device itself, the making available of devices,* economic operators, *users*⁴⁰ *and specific processes*⁴¹, *the conformity assessment,* clinical evidence, and vigilance *and market surveillance, standards and other technical specifications*⁴², should be aligned with well-established practice at Union and international level in order to enhance legal certainty.⁴³

10683/2/15 REV 2 LES/ns 8
ANNEX DGB 3B **LIMITE EN**

OJ L 204, 21.7.1998, p. 37, as amended by Directive 98/48/EC of the European Parliament and of the Council of 20 July 1998, OJ L 217, 5.8.1998, p. 18.

³⁸ CZ, HU, PT delete "at the latest"; HR against.

³⁹ OJ C [...], [...], p. [...].

DE delete the word "users"

Wording improvement (see title before the definition (19))

Cion, HR delete the words "standards and other technical specifications"; **DK** replace "standards" by "harmonised standards".

Pcy proposal for amendments based on **DE**, **PT** request to provide more elements according to Art.2.

- (18) The rules applicable to *in vitro* diagnostic medical devices should be aligned, where appropriate, with the New Legislative Framework for the Marketing of Products, which consists of Regulation (EC) No 765/2008 of the European Parliament and of the Council of 9 July 2008 setting out the requirements for accreditation and market surveillance relating to the marketing of products and repealing Regulation (EEC) No 339/93⁴⁴ and Decision No 768/2008/EC of the European Parliament and of the Council of 9 July 2008 on a common framework for the marketing of products, and repealing Council Decision 93/465/EEC45.46
- (19) The rules on Union market surveillance and control of products entering the Union market provided for in Regulation (EC) No 765/2008 apply to in vitro diagnostic medical devices and their accessories covered by this Regulation which does not prevent Member States from choosing the competent authorities to carry out those tasks. 47
- (20) It is appropriate to set out clearly the general obligations of the different economic operators, including importers and distributors, building on as laid down in 48 the New Legislative Framework for the Marketing of Products, without prejudice to the specific obligations laid down in the different parts of this Regulation, to enhance understanding of the legal requirements and thus to improve regulatory compliance by the relevant operators.
- (20a) In order to maintain the integrity of the supply chain, the obligation of distributors should be applied to natural or legal persons involved in the activities of procuring, holding, supplying and exporting devices. 49

⁴⁴ OJ L 218, 13.8.2008, p.30.

⁴⁵ OJ L 218, 13.8.2008, p. 82.

⁴⁶ **DE**, **EL** delete the whole recital.

⁴⁷ **DE**, **EL** align the recital with enacting terms.

⁴⁸ This change reflects the fact that the draft Regulation does not follow the NLF "model" provisions very closely.

⁴⁹ **Pcy** proposal based on **IE** text for an new recital on distribution chain (WK 45/2015).

- (20b) Several of the obligations on manufacturers, such as performance evaluation or vigilance reporting, that were set out only in the annexes of Directive 98/79/EC should be incorporated into the enacting provisions of this Regulation to facilitate its application.⁵⁰
- (21) To ensure that *in vitro* diagnostic medical devices manufactured in series production continue to be in conformity with the requirements of this Regulation and that experience from the use of their *in vitro* diagnostic medical devices is taken into account for the production process, all manufacturers should have a quality management system and a post-market surveillance plan system⁵¹ in place which should be proportionate to the risk class and the type of the *in vitro* diagnostic medical device. *In addition, in order to prevent and control mitigate*⁵² risks or prevent⁵³ incidents related to in vitro medical devices manufacturers should establish a system for risk management and a system for reporting incidents and field safety⁵⁴ corrective actions.⁵⁵

56

(22) It should be ensured that supervision and control of the manufacture *as well as post-market* and vigilance⁵⁷ activities⁵⁸ of *in vitro* diagnostic medical devices is carried out within the manufacturer's⁵⁹ organisation by⁶⁰ a person responsible for regulatory compliance who fulfils minimum conditions of qualification.

10683/2/15 REV 2 LES/ns 10 ANNEX DGB 3B **LIMITE EN**

Pcy proposal based on DE text to add new recital (WK 48/2015) corresponding to recital (25) of MDR.

See Article 8(6).

UK use "mitigate" instead of "control".

Cion keep the word "prevent".

AT add word "safety".

See paragraphs 1a and 8a of Article 8.

DE add a new recital on quality management system; add separate recital on PMS.

Pcy proposal based on DE text to add "and vigilance" (WK 48/2015) in order to align it with recital (27) of MDR.

⁵⁸ See Art. 13(2) point (ca).

AT add "or authorised representative's".

HU use "under supervision of" instead of "by".

- (23) For manufacturers who are not established in the Union, the authorised representative plays a pivotal role in ensuring the compliance of the *in vitro* diagnostic medical devices produced by those manufacturers and in serving as their contact person established in the Union. The tasks of an authorised representative should be defined in a written mandate with the manufacturer which for example may allow the authorised representative to lodge an application for a conformity assessment procedure, to report events under the vigilance system or to register devices placed on the Union market. The mandate should empower the authorised representative to duly fulfil certain defined tasks. Considering the role of authorised representatives, the minimum requirements to be met by them should be clearly defined, including the requirement of having available a person who fulfils minimum conditions of qualification which should be similar to those for a manufacturer's qualified person responsible for regulatory compliance⁶¹. Moreover, in view of the difficulty of enforcement of awards of compensation for damage as against manufacturers established outside the Union, it is appropriate to provide that authorised representatives be legally liable for defective devices in case of non-compliance with the obligations of the manufacturer 62 but, with a view to the authorised representative's tasks, could also be satisfied by a person with qualification in law. 63
- (24) To ensure legal certainty in respect of the obligations incumbent on economic operators, it is necessary to clarify when a distributor, importer or other person⁶⁴ is to be considered the manufacturer of an *in vitro* diagnostic medical device.

10683/2/15 REV 2 LES/ns 11
ANNEX DGB 3B LIMITE EN

BE, DK, IE, AT replace "qualified person" with "person responsible for regulatory compliance".

Pcy proposal based on **DK** suggestion to introduce the wording of Art. 9(4a) into the text of this recital; **DE** against.

⁶³ **DK, DE, IE, PT, RO** Align with Art.9.

⁶⁴ **CZ, DE** delete "or other person" to avoid that an off-label use of medical devices within hospitals falls under the definition of manufacturer; **LT** against.

- (25) Parallel trade in products already placed on the market is a lawful form of trade within the internal market on the basis of Article 34 of the Treaty on the Functioning of the European Union subject to the limitations set by the protection of health and safety and by the protection of intellectual property rights provided by Article 36 of the Treaty on the Functioning of the European Union. Application of this principle is, however, subject to different interpretations in the Member States. The conditions, in particular the requirements for relabelling and repackaging 65, should therefore be specified in this Regulation, taking into account the case-law of the European Court of Justice 66 in other relevant sectors and existing good practices in the field of *in vitro* diagnostic medical devices.
- (26) *In vitro* diagnostic medical devices should, as a general rule, bear the CE marking to indicate their conformity with this Regulation so that they can move freely within the Union and be put into service in accordance with their intended purpose. Member States should not create obstacles to their placing on the market or putting into service for reasons related to the requirements laid down in this Regulation.
- (27) The traceability of *in vitro* diagnostic medical devices by means of a Unique Device Identification (UDI) system based on international guidance should significantly enhance the effectiveness of the post-market safety of *in vitro* diagnostic medical devices due to improved incident reporting, targeted field safety corrective actions and better monitoring by competent authorities. It should also help to reduce medical errors and to fight against counterfeit devices. Use of the UDI system should also improve purchase-policy and stock-management by hospitals *health institutions*⁶⁷.

10683/2/15 REV 2 LES/ns 12 ANNEX DGB 3B **LIMITE EN**

DE clarify the meaning of "requirements for relabelling and repackaging".

Judgment of the Court of 28 July 2011 in joined cases C-400/09 and C-207/10

⁶⁷ **HU** replace "hospitals" by "health institutions" for consistency with the basic act.

- (27a) The UDI system should apply to all in vitro diagnostic medical devices placed on the market except custom-made devices 68 69 for performance evaluation 70 and be based on internationally recognised principles including definitions that are compatible with those used by major trade partners. In order for the European Unique Device Identification System to become functional in time for the application of this regulation detailed rules should be laid down in this Regulation and in Regulation [reference to the future Regulation on medical devices. 71
- (28) Transparency and better information are essential *in the public interest, to protect public health*⁷² to empower patients and healthcare professionals and to enable them to make informed decisions, to provide a sound basis for regulatory decision-making and to build confidence in the regulatory system.

LT custom-made devices should be exempted from requirements related to the European UDI system; **DE** add "except custom-made devices".

BE, FR "custom-made devices" not applicable in IVD-R (WK 44/2015 and WK 49/2015); UK add "except custom-made devices" to the text of recital (WK 38/2015).

Pcy proposal based on LT text to exclude from UDI devices for performance evaluation (WK 36/2015).

Recital explaining the degree of detail in e.g. Annex V, Part C.

DS 1331/15 IE Addition based on IE suggestion.

(28a) To facilitate the functioning of the European Databank on medical devices (Eudamed) and the UDI database 73 74, a unique medical devices nomenclature should be available free of charge to economic operators manufacturers 75 and other stakeholders natural or legal persons obliged to use that nomenclature under this Regulation. Furthermore this nomenclature it It should be available for free to manufacturers and provided, to the maximum possible extent free of charge, also to other stakeholders such as health care 76 institutions 77 legal or physical persons legally obliged to use the nomenclature. 78 79 80

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Cion replace by "the device registration system based on UDI" so that it is clear that the device registration and the UDI module are integrated.

Pcy proposal to delete the reference to UDI data base as it is part of Eudamed, supported by **DK** and **Cion.**

Pcy proposal to replace "economic operators" with "manufacturers" in order to align the text with Art. 21a.

Wording improvement: "health institutions" instead of "health care institutions"

Pcy proposal for deletion of "such as health institutions" based on HR suggestion (WK 42/2015).

DS 1294/15 Based on Cion suggestion. See article 21a.

Pcy proposal for amendments based on ES, AT, PT, FI request for alignment with Art.21a.

DK check coherence with enacting terms.

One key aspect is the creation of a central database that should integrate different electronic systems, with the UDI as an integral part of it, ⁸¹ to collate and process information regarding *in vitro* diagnostic medical devices on the market and the relevant economic operators, *certain aspects of conformity assessment*, ⁸² *notified bodies*, ⁸³ certificates, interventional clinical performance studies and other elinical ⁸⁴ performance studies involving risks for the subjects of the studies, vigilance and market surveillance. The objectives of the database are to enhance overall transparency, to streamline and facilitate the flow of information between economic operators, notified bodies or sponsors and Member States as well as between Member States among themselves and with the Commission, to avoid multiple reporting requirements and to enhance the coordination between Member States. Within an internal market, this can be ensured effectively only at Union level and the Commission should therefore further develop and manage the European databank on medical devices (Eudamed) by further developing the databank set up by Commission Decision 2010/227/EU of 19 April 2010 on the European Databank for Medical Devices ⁸⁵.

86

DE delete "with the UDI as an integral part of it".

Pcy proposal for amendments based on DE, FR request to add reference to conformity assessment.

FR add reference to notified bodies.

[&]quot;Clinical" deleted to correspond to the text in the Articles.

⁸⁵ OJ L 102, 23.4.2010, p. 45.

Pcy asks delegations if they support the following proposal: **DE** suggestion for new recital:

[&]quot;(30a) To avoid multiple reporting requirements the registration of economic operators in the electronic system on registration of economic operators is focused on the operator not on the device which is registered in the UDI database. Both modules should be clearly distinguished. Therefore the relevant economic operators should be required to submit only core data with regard to their role, contact details etc. to the electronic system on registration of economic operators. In addition they should be responsible for checking /verifying/scrutinising the relevant information submitted to other modules of EUDAMED."

- (30) Eudamed's electronic systems regarding devices on the market, the relevant economic operators and certificates should enable the public to be adequately informed about devices on the Union market. The electronic system on elinical system on elinical performance studies should serve as tool for the cooperation between Member States and for enabling sponsors to submit, on a voluntary basis, a single application for several Member States and, in this case, to report serious adverse events, *device deficiencies and related updates*. The electronic system on vigilance should enable manufacturers to report serious incidents and other reportable events and to support the coordination of their assessment by national competent authorities. The electronic system regarding market surveillance should be a tool for the exchange of information between competent authorities.
- (31) In respect of data collated and processed through the electronic systems of Eudamed,
 Directive 95/46/EC of the European Parliament and of the Council of 24 October 1995 on the
 protection of individuals with regard to the processing of personal data and on the free
 movement of such data 90 applies to the processing of personal data carried out in the Member
 States, under the supervision of the Member States competent authorities, in particular the
 public independent authorities designated by the Member States. Regulation (EC) No 45/2001
 of the European Parliament and of the Council of 18 December 2000 on the protection of
 individuals with regard to the processing of personal data by the Community institutions and
 bodies and on the free movement of such data 91, applies to the processing of personal data
 carried out by the Commission within the framework of this Regulation, under the supervision
 of the European Data Protection Supervisor. In accordance with Article 2(d) of Regulation
 (EC) No 45/2001, the Commission should be designated as the 92 controller of Eudamed and
 its electronic systems.

10683/2/15 REV 2 LES/ns 16 ANNEX DGB 3B **LIMITE EN**

[&]quot;Clinical" deleted to correspond to the text in the Articles.

Pcy proposal based on DE text (WK 48/2015) to align this sentence with Art. 51(1)(d).

DE review this sentence.

⁹⁰ OJ L 281, 23.11.1995, p. 31.

⁹¹ OJ L 8, 12.1.2001, p. 1.

DE add "responsible".

- (32) For high-risk ⁹³ *in vitro* diagnostic medical devices, manufacturers should summarise the main safety and performance aspects of the device and the outcome of the elinical *performance* ⁹⁴ evaluation in a document that should be publicly available. ⁹⁵
- (33) The proper functioning of notified bodies is crucial for ensuring a high level of health and safety and citizens' confidence in the system. Designation and monitoring of notified bodies by the Member States, in accordance with detailed and strict criteria, should therefore be subject to controls at Union level.

96 97

10683/2/15 REV 2 LES/ns 17
ANNEX DGB 3B **LIMITE EN**

FR add "class C and D" to differentiate "high risk devices" from recital (35).

⁹⁴ See Art. 24(1a) Point (e).

PT add in the beginning of the sentence the following text: "In view of increasing the level of confidence in the regulatory system and promoting access to relevant information, in the context of a well informed decision and adequate use of medicinal devices by health professionals,".

^{7763/15} BE Suggests adding a recital explaining the obligation on the national authority responsible for notified bodies to ensure the consultation of the national competent authority responsible for *in vitro* diagnostic medical devices on relevant aspects. CZ, DE, PT in favour. DE against.

⁹⁷ **DS 1192/15 IE** Proposes clarifying the terminology of article 30(2) in the recital.

- (33a) The outcome of the notified body assessment of manufacturers' the manufacturer's technical documentation, in particular their documentation of and performance evaluation and risk analysis management⁹⁸, documentation should be critically evaluated by the national authority authorities responsible for notified bodies. This evaluation, which is as part of the risk based approach to the oversight and monitoring of notified body activities of the notified body could be based on sampling of the relevant documentation. Such reviews may also require reference to manufacturer's documentation such as but not limited to the risk analysis documentation and the clinical evaluation report and supporting data. 100 101 102
- (34) The position of notified bodies vis-à-vis manufacturers should be strengthened, including their right and duty to carry out unannounced factory inspections *on-site*¹⁰³ *audits* and to conduct physical or laboratory tests on *in vitro* diagnostic medical devices to ensure continuous compliance by manufacturers after receipt of the original certification.
- (34a) To increase transparency on the oversight of notified bodies by national authorities, the responsible authorities should publish information on their provisions procedures for designation and monitoring of notified bodies for in vitro diagnostic medical devices. In accordance with good administrative practice this information will should be kept up to date by the national authority in particular to reflect relevant, significant or substantive changes to the procedures.

LT replace "factory" by "on-site".

10683/2/15 REV 2 LES/ns 18 ANNEX DGB 3B **LIMITE EN**

⁹⁸ SE replace "risk analysis" by "risk management"

Pcy proposes to refer to sampling based on an IE suggestion supported by BG, CZ, DK

100

DS 1102/15 IF Suggests outlining in a recital the technical and performance evaluation

DS 1192/15 IE Suggests outlining in a recital the technical and performance evaluation documentation referred to in article 33a. DE in favour.

IE suggestion for a new recital – rationale: In order to reflect the intention of article 33a, a new recital 33a is proposed to outline the need for critical evaluation of the NB assessment conducted as part of the national designating authority's oversight responsibilities/activities; UK in favor.

Pcy proposal based on Cion suggestion to simplify the recital and on requests from translators. This Recital and Recital (40a) of the MD text should be aligned.

- (34b) In particular in 104 view of the responsibility of Member States for the organisation and delivery of health services and medical care, Member States may lay down additional requirements on notified bodies designated for conformity assessment of devices based on their territory as concerns issues that are not regulated in this Regulation. That possibility is without prejudice to more specific horizontal EU legislation on notified bodies and equal treatment of notified bodies. 105
- (35) For high risk ¹⁰⁶ *in vitro* diagnostic medical devices, *competent* authorities should be informed at an early stage ¹⁰⁷ about *certificates granted by notified bodies* devices which are subject to conformity assessment and be given the right, on scientifically valid grounds, to scrutinise the preliminary assessment conducted by notified bodies, in particular regarding devices for which no common technical specifications exist, devices which are novel or for which a novel technology is being used, devices belonging to a category of devices with increased serious incident rates, or devices for which significant discrepancies in the conformity assessments by different notified bodies have been identified in respect of substantially similar devices. The process foreseen in this Regulation does not prevent a manufacturer from informing voluntarily a competent authority of his intention to file an application for conformity assessment for a high risk *in vitro* diagnostic medical device before submitting the application to the notified body. ¹⁰⁸
- (36) To enhance patient safety and to take due account of technological progress, the *current* risk classification system for *in vitro* diagnostic medical devices set out in Directive 98/79/EC¹⁰⁹ should be fundamentally changed, in line with international practice, and the corresponding conformity assessment procedures should be accordingly adapted.¹¹⁰

10683/2/15 REV 2 LES/ns 19 ANNEX DGB 3B **LIMITE EN**

FI, UK add "in particular".

Part of compromise in relation to the deletion of "Minimum" in the heading of Annex VI.

FR add "class C" to differentiate "high risk devices" from recital (32)

Pcy proposal following the request from **DK** to align this sentence with enacting terms.

DE, PT align this recital with the enacting terms.

DE no risk classification system in the current directive.

Pcy comeback to the previous wording of the recital and improvement of the text based on BE proposal (WK 44/2015) and taking DE comments on board (see footnote above).

- (37) It is necessary, in particular for the purpose of the conformity assessment procedures, to classify *in vitro* diagnostic medical devices into four risk classes and to establish a set of robust risk-based classification rules, in line with international practice.
- (38) The conformity assessment procedure for class A *in vitro* diagnostic medical devices should be carried out, as a general rule, under the sole responsibility of the manufacturers, since such devices pose a low risk to patients. For *in vitro* diagnostic medical devices in classes B, C and D, the involvement of a notified body should be compulsory to the appropriate degree. ¹¹¹
- (39) The conformity assessment procedures should be further developed whilst the requirements for notified bodies as regards the performance of their assessments should be clearly specified to ensure a level playing field.
- (39a) It is appropriate that certificates of free sale contain information that makes it possible to use the European databank on medical devices (Eudamed) in order to obtain information on the device and in particular whether it is on the market, no longer manufactured, withdrawn from the market or recalled and on any certificate on its conformity. 113 114
- (40) It is necessary to clarify the requirements regarding batch release verification for the highest risk *in vitro* diagnostic medical devices.
- (41) European Union reference laboratories should be enabled to verify *by laboratory testing the claimed performance and the*¹¹⁵ compliance of such devices with the applicable common technical specifications, when such common technical specifications are available, or with other solutions chosen by the manufacturer to ensure a level of safety and performance that is at least equivalent.

¹¹¹ **DE** clarify the distinction between class C and D.

¹¹² **CZ, DE** delete "no longer manufactured" to align with Art. 46.

Explanation of the changes to Article 46.

¹¹⁴ **DK** define the content of the certificates.

See Art. 40(2) second subparagraph.

(42) To ensure a high level of safety and performance, demonstration of compliance with the general safety and performance requirements should be based on clinical evidence. It is necessary to clarify the requirements for such clinical evidence. As a general rule, clinical evidence should be sourced from elinical performance studies to be carried out under the responsibility of a sponsor who can be the manufacturer or another legal or natural person taking responsibility for the elinical 117 performance study. 118

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[&]quot;Clinical" deleted to correspond to the text in the Articles.

[&]quot;Clinical" deleted to correspond to the text in the Articles.

BE, DE delete the last sentence.

(43) The rules on elinical 119 performance studies should be in line with major international guidance, such as the international standard ISO 14155:2011 120 on good clinical practice for clinical investigations of medical devices for human subjects to facilitate for that the results of performance studies conducted in the Union are could be accepted as documentation 121 elsewhere and to ensure 122 facilitate 123 that results of 124 performance studies conducted outside the Union in accordance with international guidelines can be accepted within the Union. 125 and In addition the rules should be in line with 126 the most recent (2008) version of the World Medical Association Declaration of Helsinki on Ethical Principles for Medical Research Involving Human Subjects to ensure that elinical 127 performance studies conducted in the Union are accepted elsewhere and that elinical 128 performance studies conducted outside the Union in accordance with international guidelines can be accepted under this Regulation. 129

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[&]quot;Clinical" deleted to correspond to the text in the Articles.

FR, AT, PT delete the reference to ISO which applies essentially to medical devices; Cion, DE use the ISO for medical devices by analogy to IVD.

Pcy proposal following **DK** suggestion for amendments.

AT replace "ensure" by "facilitate".

Pcy proposal to replace "ensure" with "facilitate" following AT and PT suggestion (WK 37/2015)

SE repeat the wording "results of".

Pcy asks delegations if they can support the ES proposal provided in WK 35/2015 and supported by UK and DE (WK 3872015 and WK 47/2015): "[...] to facilitate for clinical investigations conducted in the Union to be accepted elsewhere and to ensure that clinical investigations conducted outside the Union in accordance with international guidelines can be accepted within the Union. In addition the rules should be in line with the most recent version of the World Medical Association Declaration of Helsinki [...]".

Pcy proposal for amendments based on SE request for alignment with Chapter VI.

[&]quot;Clinical" deleted to correspond to the text in the Articles.

[&]quot;Clinical" deleted to correspond to the text in the Articles.

PT delete the second part of the sentence

(44) An electronic system should be set up at Union level to ensure that every interventional clinical performance studies and other elinical 130 performance studies involving risks for the subjects of the studies are registered recorded and reported 131 in a publicly accessible database. To protect the right to protection of personal data, recognised by Article 8 of the Charter of Fundamental Rights of the European Union, no personal data of subjects participating in a elinical performance studies should be recorded in the electronic system. To ensure synergies with the area of clinical trials on medicinal products, the electronic system on elinical performance studies on *in vitro* diagnostic medical devices should be interoperable with the EU database to be set up for clinical trials on medicinal products for human use. 132

¹³⁰ "Clinical" deleted to correspond to the text in the Articles.

¹³¹ **Pcy** proposal for amendments based on **DE** request for alignment with Article 48.

¹³² **DE** check coherence with enacting terms.

- (45) Where an Sponsors of interventional clinical performance study studies and or another elinical 133 performance study studies involving risks for the subjects is to be conducted in more than one Member State, Member States should be given have the possibility to allow the sponsor to submit a single application 134 in order to reduce administrative burden. 135 In order to allow for resource-sharing and to ensure consistency regarding the assessment of the health and safety related aspects of the device for performance evaluation and of the scientific design of the elinical 136 performance study to be conducted in several Member States, such single application should facilitate the voluntary coordination between the Member States under the direction of a coordinating Member State. 137 The coordinated assessment should not include the assessment of intrinsically national, local and ethical aspects of a clinical performance study, including informed consent. Each Member State should retain the ultimate responsibility for deciding whether the clinical performance study may be conducted on its territory. 138 The Commission, collecting experiences of this voluntary coordination between Member States, should draw up a report and propose a review of the relevant provisions on a coordinated assessment procedure. 139
- (46) Sponsors should report¹⁴⁰ certain adverse events *and device deficiencies*¹⁴¹ occurring during interventional clinical performance studies and other elinical¹⁴² performance studies involving risks for the subjects to the Member States concerned. which *Member States*¹⁴³ should have the possibility to terminate or suspend these studies if considered necessary to ensure a high level of protection of the subjects enrolled in such studies. Such information should be communicated to the other Member States.

[&]quot;Clinical" deleted to correspond to the text in the Articles.

DE add "by means of the electronic system".

Pcy proposal for amendments to better reflect provisions in Art. 49.

BE use the wording "performance study".

Pcy asks delegations if they support the following proposal: **DE** add a new sentence: "Nevertheless, the sponsor and each concerned Member State may decide whether or not taking part in the coordinated assessment.".

DK inconsistent wording with enacting terms; FR against deletion.

AT suggestion based on HU comments supported by DE, AT, FI.

DE add "by means of the electronic system".

¹⁴¹ AT add "and device deficiencies".

[&]quot;Clinical" deleted to correspond to the text in the Articles.

DE suggestion for better wording.

- (47) ¹⁴⁴With exemption of some general requirements, the provisions of this Regulation should only cover elinical ¹⁴⁵ performance studies intended to gather scientific data and ¹⁴⁶ which pursue regulatory purposes laid down in this Regulation. ¹⁴⁷¹⁴⁸ ¹⁴⁹
- (47a) While it H¹⁵⁰ is necessary to conduct performance studies using left-over specimens in accordance with strict data protection and ethical and scientific¹⁵¹ requirements and, for all performance studies intended to gather evidence in support of CE marking,¹⁵² it is not necessary to regulate such studies in accordance with this Regulation.¹⁵⁴ 155

DE suggestion to reflect also general requirements on other types of studies.

FR improve wording to clarify this recital (WK 49/2015).

10683/2/15 REV 2
ANNEX

DGB 3B

LIMITE

EN

[&]quot;Clinical" deleted to correspond to the text in the Articles.

Pcy proposal to align with medical device recital (51).

DK, DE, IE, ES, AT, PT review this recital.

FR delete this recital. CZ, DK, DE, PT, UK against deletion.

BE inconsistent with enacting terms as all interventional clinical performance studies and other performance studies involving risks for the subjects are covered by the IVD-R (WK 44/2015); FR lack of provisions corresponding to the recital (WK 49/2015).

Reinstatement of "While it" in order for the sentence to make sense.

AT add "scientific".

BE proposal to delete "and, for all performance studies intended to gather evidence in support of CE marking" as only exempted of the IVD-R are the performance studies using left-over specimens in accordance with strict data protection and ethical and scientific requirements (WK 44/2015).

UK obvious mistake, delete "not" (WK38/2015).

UK suggestion to modify this recital in order to reflect the content of the main text.

- (47b) Manufacturers should play an active role during the post-market phase by systematically and actively gathering information from post-market experience with their devices in order to update their technical documentation and cooperate with the national competent authorities in charge of vigilance and market surveillance activates activities 156. To this end manufacturers should establish a comprehensive post-market surveillance (PMS) system, set up under the quality management system and based on a PMS plan. Relevant data and information gathered for within the purpose of PMS, as well as lessons learned from any implemented preventive and/or corrective actions triggered, should be used to update many other processes and any relevant part of technical documentations, such as risk assessment, clinical evaluation and should the serve purpose of transparency. 157 158
- (48) In order to better protect health and safety regarding devices on the market, the *electronic system on* vigilance system for *in vitro* diagnostic medical devices should be made more effective by creating a central portal at Union level for reporting serious incidents and field safety corrective actions. 159 160
- (49) Healthcare professionals and patients should be empowered to report suspected serious incidents at national level using harmonised formats. The national competent authorities should inform manufacturers and share the information with their peers when they confirm that a serious incident has occurred in order to minimise recurrence of those incidents.
- (50) The assessment of reported serious incidents and field safety corrective actions should be conducted at national level but coordination should be ensured where similar incidents have occurred or field safety corrective actions have to be carried out in more than one Member State, with the objective of sharing resources and ensuring consistency regarding the corrective action.

 10683/2/15 REV 2
 LES/ns
 26

 ANNEX
 DGB 3B
 LIMITE
 EN

Linguistic adjustment.

Pcy proposal based on ES, FR recital on PMS.

Pcv proposal for improvement of the text based on HR suggestions (WK 42/2015)

Cion check the IVD vigilance system, as it is different from MD.

BE delete "electronic system on" and reinstate "by creating a central portal at Union level"

(51) The reporting of serious adverse events *or device deficiencies*¹⁶¹ during interventional clinical performance studies and other elinical performance studies involving risks for the subjects, and the reporting of serious incidents occurring after an *in vitro* diagnostic medical device has been placed on the market should be clearly distinguished to avoid double reporting.

163

- (52) Rules on market surveillance should be included in this Regulation to reinforce the rights and obligations of the national competent authorities, to ensure effective coordination of their market surveillance activities and to clarify the applicable procedures.
- (52a) Any possible unacceptable risks that may adversely affect the conformity of an in vitro diagnostic medical device with the relevant safety and performance requirements should be brought to the attention of national competent authorities for evaluation and appropriate action. Any statistically significant increase in the number or severity of incidents or expected side effects that could have a significant impact on the risk-benefit analysis determination ratio and which may lead to unacceptable risks should be reported to the competent authorities in order to permit their assessment and the adoption of appropriate measures. 166 167
- (53) The Member States shall *should* levy fees for the designation and monitoring of notified bodies to ensure sustainability of the monitoring of those bodies by Member States and to establish a level playing field for notified bodies.¹⁶⁸

AT add "or device deficiencies"

[&]quot;Clinical" deleted to correspond to the text in the Articles.

^{7714/15} LV Pcy Proposes adding a recital on the importance of inspections.

Article 59a.

Pcy alignment with medical devices recital (56a); AT replace "ratio" by "determination".

Pcv proposal based on IE recital on trend reporting according to Art. 59a. DE in favour.

HR suggestion to amend the recital 56a: "Any possible unacceptable risks that may adversely affect the conformity of the [in vitro] medical device with the relevant safety and performance requirements which are brought to the attention of national competent authorities should be evaluated and appropriately dealt with."

Pcy proposal to delete this recital following request from ES, FI; DE against deletion.

- (54) Whilst this Regulation should not affect the right of the Member States to levy fees for activities at national level, Member States should inform the Commission and the other Member States before they adopt the level and structure of the fees to ensure transparency 169.
- (55) An expert committee, the Medical Device Coordination Group (MDCG), composed of persons designated by the Member States, based on their role and expertise in the field of medical devices and *in vitro* diagnostic medical devices, should be established in accordance with the conditions and modalities defined in Article 78 of Regulation (EU) [Ref. of future Regulation on medical devices] on medical devices¹⁷⁰ to fulfil the tasks conferred on it by this Regulation and by Regulation (EU) [Ref. of future Regulation on medical devices] on medical devices, to provide advice to the Commission and to assist the Commission and the Member States in ensuring a harmonised implementation of this Regulation. *The MDCG should be able to establish subgroups in order to provide necessary in-depth technical expertise in the field of medical devices and* in vitro diagnostic medical devices. ¹⁷¹ When establishing subgroups, appropriate consideration should be given to the possibility to involve existing groups at EU level in the field of medical devices as advisors to MDCG.

10683/2/15 REV 2 LES/ns 28 ANNEX DGB 3B **LIMITE EN**

DE add "and comparability between Member States"

¹⁷⁰ OJ L [...], [...], p. [...]

DE one single MDCG on MD and IVD.

- (56) Closer coordination between national competent authorities through information exchange and coordinated assessments under the direction of a coordinating authority is fundamental for ensuring a uniform high level of health and safety within the internal market, in particular in the areas of elinical 172 performance studies and vigilance. This The principle of coordinated exchange and assessment should also apply applies across other authority activities described in this Regulation, such as notified body designation and should, when possible, be encouraged in the area of market surveillance of in vitro medical devices 173.

 Joint working, coordination and communication of activities should also lead to more efficient use of scarce resources and expertise at national level. 174
- (57) The Commission should provide scientific, technical and corresponding logistic support to the coordinating national authority and ensure that the regulatory system for *in vitro* diagnostic medical devices is effectively implemented at Union level based on sound scientific evidence.
- (58) The Union *and*, *where appropriate*, *the Member States*¹⁷⁵ ¹⁷⁶ should actively participate in international regulatory cooperation in the field of *in vitro* diagnostic medical devices to facilitate the exchange of safety-related information regarding *in vitro* diagnostic medical devices and foster the further development of international regulatory guidelines promoting the adoption of regulations in other jurisdictions with a level of health and safety protection equivalent to that set by this Regulation.
- (59) This Regulation respects the fundamental rights and observes the principles recognised in particular by the Charter of Fundamental Rights of the European Union and notably human dignity, the integrity of the person, the protection of personal data, the freedom of art and science, the freedom to conduct business and the right to property. This Regulation should be applied by the Member States in accordance with those rights and principles.

10683/2/15 REV 2 LES/ns 29 ANNEX DGB 3B **LIMITE EN**

[&]quot;Clinical" deleted to correspond to the text in the Articles.

HR wording suggestions (WK 42/2015)

IE suggestion to review the recital on coordination of activities between MSs – Rationale: Coordinated assessments include all aspects of exchange of information and assessment across the regulation. It is suggested to include other aspects such as market surveillance and notified body oversight to reflect that coordinated exchange applies across the regulation as a whole and not just applicable to the activities of vigilance and clinical investigations.

¹⁷⁵ Clarification to better reflect Article 75.

DK, DE, HR add "where appropriate".

(60) In order to maintain a high level of health and safety, the power to adopt acts in accordance with Article 290 of the Treaty on the Functioning of the European Union should be delegated to the Commission in respect of the adaptation to technical progress of the general safety and performance requirements, of the elements to be addressed in the technical documentation, of the minimum content of the EU declaration of conformity and of the certificates issued by notified bodies, of the minimum requirements to be met by notified bodies, of the elassification rules, of the conformity assessment procedures, and of the documentation to be submitted for the approval of clinical performance studies; certain aspects related to the establishment of the UDI system; the information to be submitted for the registration of in vitro diagnostic medical devices and certain economic operators; the level and structure of fees for the designation and monitoring of notified bodies; the publicly available information in respect of clinical performance studies; the adoption of preventive health protection measures at EU level; and the tasks of and criteria for European Union reference laboratories and the level and structure of fees for scientific opinions delivered by them. 177 178

It is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including at expert level. The Commission, when preparing and drawing up delegated acts, should ensure a simultaneous, timely and appropriate transmission of relevant documents to the European Parliament and to the Council.

(61) In order to ensure uniform conditions for the implementation of this Regulation, implementing powers should be conferred on the Commission¹⁷⁹. Those powers should be exercised in accordance with Regulation (EU) No 182/2011 of the European Parliament and of the Council of 16 February 2011 laying down the rules and general principles concerning mechanisms for control by Member States of the Commission's exercise of implementing powers¹⁸⁰.

Recital adapted to the powers delegated to the Commission in the draft Regulation.

DE fundamental problem with the use of delegated acts.

It could be considered to specify the implementing powers. **Pcy** invites delegations to give their opinion on this.

OJ L 55, 28.2.2011, p. 13.

- (62) The advisory procedure should be used for the adoption of the form and presentation of the data elements of the manufacturers' summary of safety and performance, of the codes defining the notified bodies' scopes of designation and of the model for certificates of free sale, given that those acts have a procedural character and do not directly *have an* impact *on* ¹⁸¹ the health and safety at Union level.
- (63) The Commission should adopt immediately applicable implementing acts where, in duly justified cases relating to the extension to the territory of the Union of a national derogation from the applicable conformity assessment procedures in exceptional cases; relating to the Commission's position whether a provisional national measure against an *in vitro* diagnostic medical device presenting a risk or a provisional national preventive health protection measure is justified or not; and relating to the adoption of a Union measure against an *in vitro* diagnostic medical device presenting a risk, imperative grounds of urgency so require. ¹⁸²
- (64) To allow economic operators, notified bodies, Member States and the Commission to adapt to the changes introduced by this Regulation, it is appropriate to provide for a sufficient transitional period for that adaptation and for the organisational arrangements to be taken for its proper application. It is particularly important that by the date of application, a sufficient number of notified bodies are designated in accordance with the new requirements to avoid any shortage of *in vitro* diagnostic medical devices on the market.

10683/2/15 REV 2 LES/ns 31 ANNEX DGB 3B **LIMITE EN**

Language improvement.

The corresponding Article 71(3) is deleted.

- (65) In order to ensure a smooth transition to the registration of *in vitro* diagnostic medical devices, of relevant economic operators and of certificates, the obligation to submit the relevant information to the electronic systems put in place by this Regulation at Union level should, *in case the corresponding IT systems are developed according to plan*, ¹⁸³ become fully effective only 18 months after the date of application of this Regulation. During this transitional period, Article 10 and point (a) of Article 12(1) *certain provisions* ¹⁸⁴ of Directive 98/79/EC should remain in force. However, economic operators and notified bodies who register in the relevant electronic systems provided for at Union level should be considered *to be* in compliance with the registration requirements adopted by the Member States pursuant to those provisions of the Directives to avoid multiple registrations. *This transitional period should be prolonged in case the development of the IT systems is delayed*. ¹⁸⁵
- (65a) It is furthermore appropriate to lay down provisions that, for the case the corresponding IT systems are not developed according to plan, delay the application of the provisions on registration of medical devices, relevant economic operators and certificates as well as those on performance evaluation until after those systems have achieved full functionality. A transitional period of six months is needed for the application of provisions related to the use of the Eudamed and UDI system. This period starts from the date of publication of a notice in the Official Journal of the European Union which confirms that those systems have achieved full functionality. 187
- (65b) In order to provide for a smooth introduction of the UDI system, the effective obligation to place the UDI carrier on the label of the device should moreover vary from one year to five years after the date of application of this Regulation depending upon the class of the in vitro diagnostic medical device concerned. 188

10683/2/15 REV 2 LES/ns 32 ANNEX DGB 3B **LIMITE EN**

Addition to reflect changes in Article 90.

Simplification to achieve alignment with the MD text. It is not necessary to specify the articles in the recital.

Alignment with the MD text that replaces Recital (65a).

Addition to reflect changes in Article 90.

Pcy proposal for alignment of the recital with Art. 90(3)(d).

Addition to reflect changes in Article 90.

- (66) Directive 98/79/EC should be repealed to ensure that only one set of rules applies to the placing of *in vitro* diagnostic medical devices on the market and the related aspects covered by this Regulation.
- (66a) The European Data Protection Supervisor has given an opinion¹⁸⁹ pursuant to Article 28(2) of Regulation (EC) No 45/2001.¹⁹⁰
- (67) Since the objective of this Regulation, namely to ensure high standards of quality and safety for *in vitro* diagnostic medical devices, thus ensuring a high level of protection of health and safety of patients, users and other persons, cannot sufficiently be achieved by the Member States and can, by reason of the scale of the measure, be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality, as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve that objective.

10683/2/15 REV 2 LES/ns 33 ANNEX DGB 3B **LIMITE EN**

¹⁸⁹ OJ L XX, X.Y.20ZZ, p.X.

Modelled on the corresponding recital in CTR (Reg (EU) No 536/2014).