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Conformément au règlement (CEE, Euratom) n° 354/83 du Conseil du 1er février 1983 concernant l'ouverture au public des archives historiques de la Communauté économique européenne et de la Communauté européenne de l'énergie atomique (JO L 43 du 15.2.1983, p. 1), tel que modifié par le règlement (CE, Euratom) n° 1700/2003 du 22 septembre 2003 (JO L 243 du 27.9.2003, p. 1), ce dossier est ouvert au public. Le cas échéant, les documents classifiés présents dans ce dossier ont été déclassifiés conformément à l'article 5 dudit règlement.

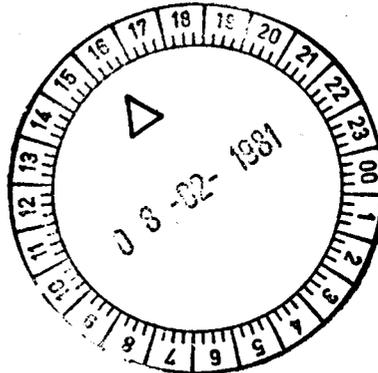
In accordance with Council Regulation (EEC, Euratom) No 354/83 of 1 February 1983 concerning the opening to the public of the historical archives of the European Economic Community and the European Atomic Energy Community (OJ L 43, 15.2.1983, p. 1), as amended by Regulation (EC, Euratom) No 1700/2003 of 22 September 2003 (OJ L 243, 27.9.2003, p. 1), this file is open to the public. Where necessary, classified documents in this file have been declassified in conformity with Article 5 of the aforementioned regulation.

In Übereinstimmung mit der Verordnung (EWG, Euratom) Nr. 354/83 des Rates vom 1. Februar 1983 über die Freigabe der historischen Archive der Europäischen Wirtschaftsgemeinschaft und der Europäischen Atomgemeinschaft (ABl. L 43 vom 15.2.1983, S. 1), geändert durch die Verordnung (EG, Euratom) Nr. 1700/2003 vom 22. September 2003 (ABl. L 243 vom 27.9.2003, S. 1), ist diese Datei der Öffentlichkeit zugänglich. Soweit erforderlich, wurden die Verschlussachen in dieser Datei in Übereinstimmung mit Artikel 5 der genannten Verordnung freigegeben.

# COMMISSION OF THE EUROPEAN COMMUNITIES

COM(81) 35 final

Brussels, 2 February 1981



Draft

COUNCIL REGULATION (EEC)

relating to the organization of a survey of labour costs  
in industry, wholesale and retail distribution, banking  
and insurance

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(submitted to the Council by the Commission)

COM(81) 35 final

## Explanatory Memorandum

The Commission cannot carry out certain tasks assigned to it by the Treaty establishing the European Economic Community, in particular with respect to the implementation of Articles 2, 3, 117, 118, 120 and 122, without access to valid data, comparable for the different countries, on the cost of labour and on the incomes of employees in the Community.

That is why, since 1959, in pursuance of Council Regulations, a whole series of specific Community surveys has been carried out in industry (1), in commerce, banking and insurance (2), and in road transport (3). These surveys were carried out by the Statistical Office of the European Communities in collaboration with the National Institutes of Statistics and the Ministries of Labour of Member States. The results of these surveys were published in the "Social Statistics" series issued by the Statistical Office of the European Communities (4); they were greatly appreciated by governments and by economic and social bodies.

The activities of the Commission in the various sectors make it necessary that the most recent possible figures on total labour costs should be available at all times. In collaboration with the competent authorities in Member States, the Statistical Office has, therefore, developed methods of updating the results of surveys of labour costs. However, in view of the fact that expenditure on wages and related costs is subject to substantial change, this technique of updating can provide valid results only for the first few years following a survey; thereafter, the survey must be repeated.

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- (1) Regulation No 10 (CJ No 56, 31.8.1960, p. 1199/60).  
Regulation No 14 (CJ No 55, 16.8.1961, p. 1054/61).  
Regulation No 28 (CJ No 41, 28.5.1962, p. 1277/62).  
Regulation No 151 (CJ No 133, 13.12.1962, p. 2841/62).  
Regulation 101/66/EEC (CJ No 134, 22.7.1966, p. 2510/66).
  - (2) Regulation (EEC) No 1899/68 (CJ No L 239, 29.11.1968, p. 4).  
Regulation (EEC) No 2259/71 (CJ No L 238, 23.10.1971, p. 1).  
Regulation (EEC) No 328/75 (CJ No L 37, 12.2.1975, p. 1).  
Regulation (EEC) No 494/78 (CJ No L 68, 10.3.1978, p. 1).
  - (3) Regulation (EEC) No 2053/69 (CJ No L 263, 21.10.1969, p. 8).  
Regulation (EEC) No 3192/73 (CJ No L 326, 27.11.1973, p. 1).  
Regulation (EEC) No 494/78 (CJ No L 68, 10.3.1978, p. 1).
  - (4) Regulation No 100/66/EEC (CJ No 134, 22.7.1966, p. 2510/66).  
(4) No 3/1961, 3/1962, 1/1963, 2/1964, 5/1964, 6/1965, 5/1966, 4/1969, 1/1970, 6/1970, 3/1971, 4/1972, 4/1974, 6/1975, 1977, 1979.

It is in that connection that the Working Party on "Wage Statistics", comprising representatives of governments (Ministries of Labour and National Institutes of Statistics) and of employers and labour, came to the conclusion that it would be necessary to repeat the surveys of labour costs at three-yearly intervals; this view was shared by the Commission and the Council; thus the years 1966, 1969, 1972, 1975 and 1978 have been selected so far.

In order to rationalize and further facilitate procedures, it has been decided to incorporate, from 1978 on, into a single survey the investigations that had hitherto been made separately, into industry on the one hand, and into commerce, banking and insurance on the other. This proposal was approved in principle by the conference of the Directors-General of the National Institutes of Statistics held in 1976, which also agreed on 6, 7 and 8 May 1980 that the first combined survey of this kind relating to 1978 should be repeated in 1982 on the basis of the accounts for the year 1981.

So that the survey should not constitute too heavy a burden on the undertakings and on the budget of the European Communities and Member States, the intention is not that it should involve exhaustive returns from all undertakings, but that it should be based on a representative sample.

The Working Party on "Wage Statistics", which met in Luxembourg on 19 and 20 March 1980, reached agreement on the technical basis for the survey (the basic questionnaire, the survey field, methods, transmitting of results, etc.) which will ensure the comparability of the results and will allow the maximum amount of information on the Community to be derived from the survey.

As in the surveys of 1974, 1975 and 1978, this survey will cover the establishments or undertakings employing at least ten wage-earners. This will ensure the comparability of the survey with those of previous years and with the other wage statistics of the Community (harmonized statistics on earnings and statistics on the structure and distribution of wages) which cover the same field.

The planned survey will provide detailed statistical information on the expenditure on wages and related costs borne by the employers, as well as on the incomes of employees in all branches of industry (including the energy, water and construction industries), in commerce, banking and insurance (1). The results of this survey will, of course, be used as a new basis for the updating which is carried out regularly during intervening years.

Both government experts and the representatives of professional organizations of employers and workers have urged that the decision to undertake this survey be taken as quickly as possible, so that the undertakings forming part of the samples should be in a position at the beginning of 1981 to take the necessary measures enabling them to complete the questionnaire.

With this in view, the Commission submits to the Council for its approval the attached draft regulation and financial record.

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(1) Classes and groups falling under Divisions 1 to 5 and Classes 61, 64/65, 81 and 82 of the Nomenclature of Economic Activities in the European Communities (NACE).

relating to the organization of a survey of labour costs in industry, wholesale and retail distribution, banking and insurance

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community, and in particular Article 213 thereof,

Having regard to the draft Regulation submitted by the Commission,

Whereas, in order to carry out the tasks assigned to it by the Treaty, in particular those set out in Articles 2, 3, 117, 118, 120 and 122 thereof, the Commission must be kept informed of the position and trends in the Community countries as regards labour costs and employees' incomes;

Whereas statistical information available in each Member State does not provide a valid basis for comparisons, in particular because of the differences existing between the laws, regulations and administrative practices of the Member States, and whereas surveys must therefore be carried out and the results processed on the basis of uniform definitions and methods;

Whereas the best method of assessing the level, composition and trends both of labour costs and of employees' incomes is to carry out specific Community surveys, as has been done since 1959, pursuant to Council Regulations No 10 (1), No 14 (2), No 28 (3), No 151 (4), No 101/66/EEC (5), (EEC) No 1899/68 (6), (EEC) No 2259/71 (7), (EEC) No 328/75 (8) and (EEC) No 494/78 (9) on the basis of accounting data for 1959 to 1964, 1966, 1969, 1972, 1975 and 1978 in industry, No 100/66/EEC (10)

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- (1) OJ No 56, 31.8.1960, p. 1199/60.
  - (2) OJ No 55, 16.8.1961, p. 1054/61.
  - (3) OJ No 41, 28.5.1962, p. 1277/62.
  - (4) OJ No 133, 13.12.1962, p. 2841/62.
  - (5) OJ No 134, 22.7.1966, p. 2540/66.
  - (6) OJ No L 289, 29.11.1968, p. 4.
  - (7) OJ No L 238, 23.10.1971, p. 1.
  - (8) OJ No L 37, 12.2.1975, p. 1.
  - (9) OJ No L 68, 10.3.1978, p. 1.
  - (10) OJ No 104, 22.7.1966, p. 2538/66.

on the basis of data for 1967 in road transport, and (EEC) No 2053/69 (1), (EEC) No 3192/73 (2) and (EEC) No 494/78 (3) on the basis of accounting data for 1970, 1974 and 1978 in distribution, banking and insurance.

Whereas, since expenditure by undertakings on wages, salaries and related costs is subject to substantial change, it is appropriate to carry out a new survey based on accounting data for 1981 in order to bring up to date the results of the previous surveys, based on accounting data for 1978 in industry, distribution, banking and insurance;

Whereas, in view of the scope of the survey and in order to lighten the burden on undertakings and on the budgets of the European Communities and of the Member States, it is necessary to obtain the required information by sampling,

HAS ADOPTED THIS REGULATION:

Article 1

Within the framework of its periodic surveys on labour costs and employees' incomes, the Commission shall undertake in 1982, on the basis of accounting data for 1981, a survey of labour costs (manual and non-manual workers) and of employees' incomes in industry, wholesale and retail distribution, banking and insurance.

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(1) OJ No L 263, 21.10.1969, p. 8.  
(2) OJ No L 326, 27.11.1973, p. 1.  
(3) OJ No L 68, 10.3.1978, p. 1.

Article 2

The survey shall cover undertakings and establishments employing at least 10 persons who carry on activities defined in Divisions 1, 2, 3, 4 and 5 and Classes 61, 64/65, 81 and 82 of the Nomenclature of Economic Activities in the European Communities (NACE), with the exception of groups 651, 652 and 811 and, for Ireland, in Class 50. In banking and insurance in Luxembourg, however, the survey shall be conducted without regard to a minimum number of employees.

The survey shall be carried out by sampling.

Article 3

Employers shall, in respect of their undertakings and establishments which are included in the sample, provide the information needed to determine labour costs (manual and non-manual workers) and employees' incomes on the basis of the accounting data for the whole of 1981, in the manner set out hereinafter.

Article 4

The survey shall cover:

- a) costs of wages and salaries, including bonuses and allowances, and all incidental expenditure, in particular employers' contributions to social security and supplementary schemes, and other social payments, including the cost of vocational training of employees, and any taxes or subsidies directly related to labour costs;
- b) the number of employees engaged in the undertakings or establishments;
- c) the number of hours worked.

Article 5

The information shall be collected by the statistical offices of the Member States by means of questionnaires drawn up by the Commission in cooperation with those offices.

The Commission shall, in cooperation with those offices, determine the technical procedures relating to the survey. Further, it shall lay down in the same way the starting and closing dates of the survey and the time limit for replying to the questionnaires.

Persons required to supply information shall reply to the questionnaire truthfully, completely and within the time limits set.

Article 6

The statistical offices of the Member States shall analyse the replies to the questionnaires. They shall forward to the Commission the results of the survey, excluding individual items of information, in accordance with the processing programme laid down by the Commission; the results shall be broken down by sectors of activity and, if so required, by region and size category of the undertakings or establishments.

CONFIDENTIAL REGULATIONS:

Article 7

Individual items of information <sup>Article 1</sup> supplied for purposes of the survey shall be used for statistical purposes only. It shall be prohibited to use such information for other purposes, particularly for taxation purposes, or to communicate it to third parties.

Member States shall take appropriate measures against any infringement of:

- a) the obligation to supply the information referred to in Article 3, and
- b) the obligation, under the first paragraph, to maintain confidentiality as regards the information obtained.

Article 8

For the conduct of the survey, Member States shall receive a flat-rate sum proportional to the number of undertakings or establishments surveyed. This amount shall be entered against appropriations provided for this purpose in the budget of the European Communities.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

For the Council  
The President

FINANCIAL RECORD

1. <u>Relevant budget heading code</u> : art. 264	
2. <u>Title of budget heading</u> : Draft Council Regulation (EEC) relating to the organisation of a survey of labour costs in industry, wholesale and retail distribution, banking and insurance in 1981	
3. <u>Legal basis</u> : Council Regulation (EEC)	
4. <u>Objective and justification of the project</u> : To dispose of valid and comparable data on labour costs in the member countries of the Community. The last survey in this field has been carried out in 1979 on the basis of the accounts for 1978. An annual updating system using estimates based on this survey supplied by the Member States has been set up; however, this system can provide reliable results only for the first few years following a survey year. Thus it is now necessary to carry out a new survey. The data are to be collected by the statistical services of Member States, covering undertakings or establishments employing at least 10 persons.	
5. <u>Financial implications of the project</u> purpose	
5.0 <u>in respect of expenditure</u> : As stated in article 8 of the draft regulation, Member States will receive a lump sum for carrying out the survey in respect of each undertaking or establishment surveyed. These costs will be charged against the appropriations provided for this purpose in the budget of the European Communities (article 264 "Statistical surveys and studies) and will be allocated to two budgetary periods: 1982 = 750.000 ECU and 1983 = 750.000 ECU.	
5.1 <u>Method of calculation</u> :	It is proposed to calculate the flat rate contribution to Member States on the basis of an amount of 12 ECU per unit surveyed. Taking account of the number of holdings to be covered (± 125.000), the cost of the survey for the ten Member States would amount to 1.500.000 ECU.